

SOUTHERN DEBT REPORT: CHARACTERISTICS AND CHALLENGES





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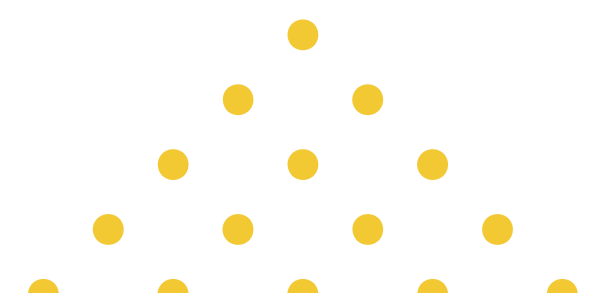
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Presentation

Increasing high debt levels in southern countries are a burden that is primarily paid at the expenses of the people that are more exposed to economic, social and climate vulnerabilities. The multiple crises are leading to non-concessional loans, public spending cuts and more extractivism, in an unequal recovery.

Debt landscape, composition and current risks as interest rates rise, impose new challenges to urgently address policies. A case-by-case approach, especially in this context, is not delivering at the scale needed to solve nor to prevent debt distress and defaults for low and middle-income countries.

This report aims to identify and address the main debt risks and commonalities for countries of three southern regions, Latin America, Africa and Asia, with proposals on global debt policies that would be a game changer towards a fair international financial architecture.

From the Global South, there are several demands and challenges for achieving social and economic justice, where debt is one of the instruments. The recommendations in this report contribute to feed advocacy discussions with decision makers about key debt architecture issues that are urgently needed to provide solutions for the increasing number of countries that need to solve debt problems and to prevent a debt crisis.

Acronyms

AEs: Advanced Economies

Afrodad: African Forum and Network on Debt and Development

APMDD: Asian Peoples' Movement on Debt and Development

ASE: South and East Asia

CF: Common Framework for Debt Treatments beyond the DSSI

CoT: Comparability of Treatment

CSO: Civil Society Organizations

DSA: Debt Sustainability Analysis

DSF: Debt Sustainability Framework

DSSI: Debt Service Suspension Initiative

EAP: East Asia and Pacific

ECLAC: Economic Commission for Latin America and the Caribbean

EMDEs: Emerging Markets and Developing Economies

Eurodad: European Network on Debt and Development

GDP: Gross Domestic Product

GFC: Global Financial Crisis

GNI: Gross National Income

HIPC: Highly Indebted Poor Countries

IDA: International Development Association

IFA: International Financial Architecture

IMF: International Monetary Fund

LAC: Latin America and the Caribbean

LATINDADD: Latin American Network for Economic and Social Justice

LICs: Low-Income Countries

LIC DSF: Low-Income Country Debt Sustainability Framework

MDBs: Multilateral Development Banks

MICs: Middle-Income Countries

PPG: Public and Publicly Guaranteed

PRGT: Poverty Reduction and Growth Trust

RST: Resilience and Sustainability Trust

SA: South Asia

SDGs: Sustainable Development Goals

SDRs: Special Drawing Rights

SOE: State Owned Enterprises

SRDSF: Sovereign Risk and Debt Sustainability Framework for Market Access Countries

SSA: Sub-Saharan Africa

UN: United Nations

UNCTAD: United Nations Conference on Trade and Development

[UNCTAD's] SDFA: [UNCTAD's] Sustainable Development Finance Assessment

WB: World Bank

Executive Summary

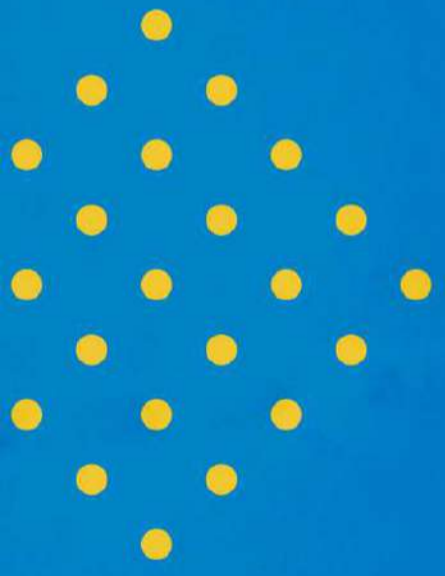
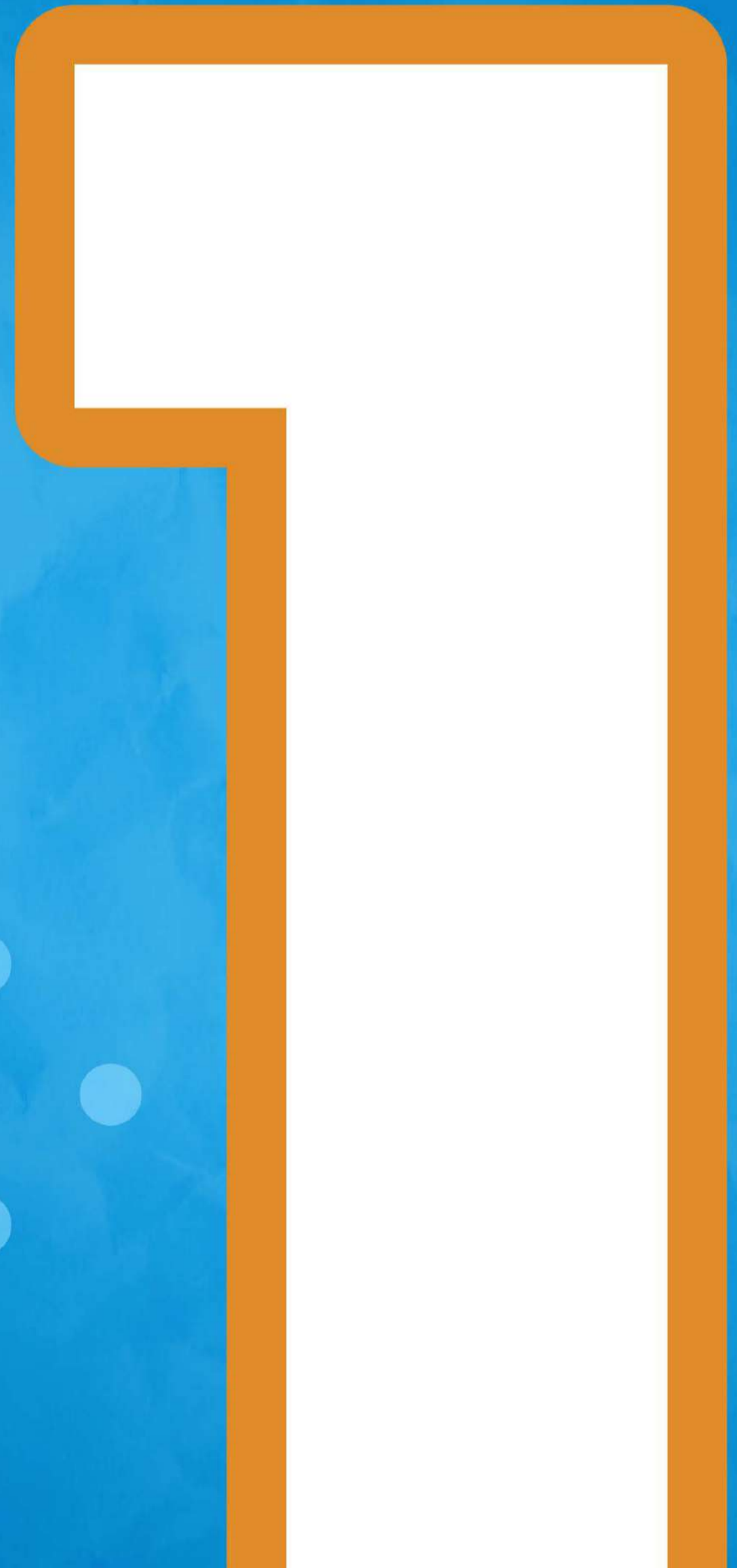
The economic fallout resulting from the Covid-19 pandemic and the war in Ukraine have resulted in a continuation of the surge of debt globally, with greater vulnerability for developing and emerging economies as an outcome. This report focuses on the regions South and East Asia (ASE), Latin America and the Caribbean (LAC) and Sub-Saharan Africa (SSA). It charts the significant changes that have occurred in the type of external debt held and the type of creditors providing financing to sovereigns in these regions.

Since the global financial crisis of 2009, the share of public and publicly guaranteed (PPG) debt has grown, relative to other types of external debt namely private sector debt, in all three regions. The analysis then shows a major shift in composition within this PPG debt category. Here a common feature is that such state-led refinancing, which used to come primarily from official creditors, through bilateral and multilateral lending, now is provided mostly by private creditors, in particular via bonds. Issued mostly under the legal regimes of the global financial centers, an increase in bond refinancing for states entails increased dependency on international capital.

In light of the series of external shocks of the recent years, the report then discusses a number of fiscal and macroeconomic challenges for the examined countries. Access to financing for smoother fiscal consolidations may not be available for many countries. To reduce the primary surpluses that need to be spent on debt servicing and hamper state's ability to recover and invest in development, restructurings will be needed. Faced with structural problems in the international financial architecture, a growing number of nations are sliding into increasingly untenable budgetary conditions, headed for 'too little too late' debt restructurings.

What is to be done? The report identifies a number of advocacy objectives, namely (1.) the adoption of sound Debt Sustainability Analysis (DSA) methodologies, (2.) the provision of more liquidity to developing economies to enable necessary expansionary macro policies. (3.) the enforcement of comparability of treatment in the context of the changing creditor landscape. (4.) the establishment of a new common sense around debt transparency and the (5.) rekindling and doubling of efforts for the establishment of a multilateral framework for debt restructuring. While each individual advocacy objective does not suffice to change the asymmetrical playing field against the backdrop of which the current wave of debt unfolds, they are designed to complement each other in a manner that generates a virtuous cycle, building momentum for much needed structural reform of the International Financial Architecture.

GLOBAL BACKGROUND: ROOTS AND CAUSES

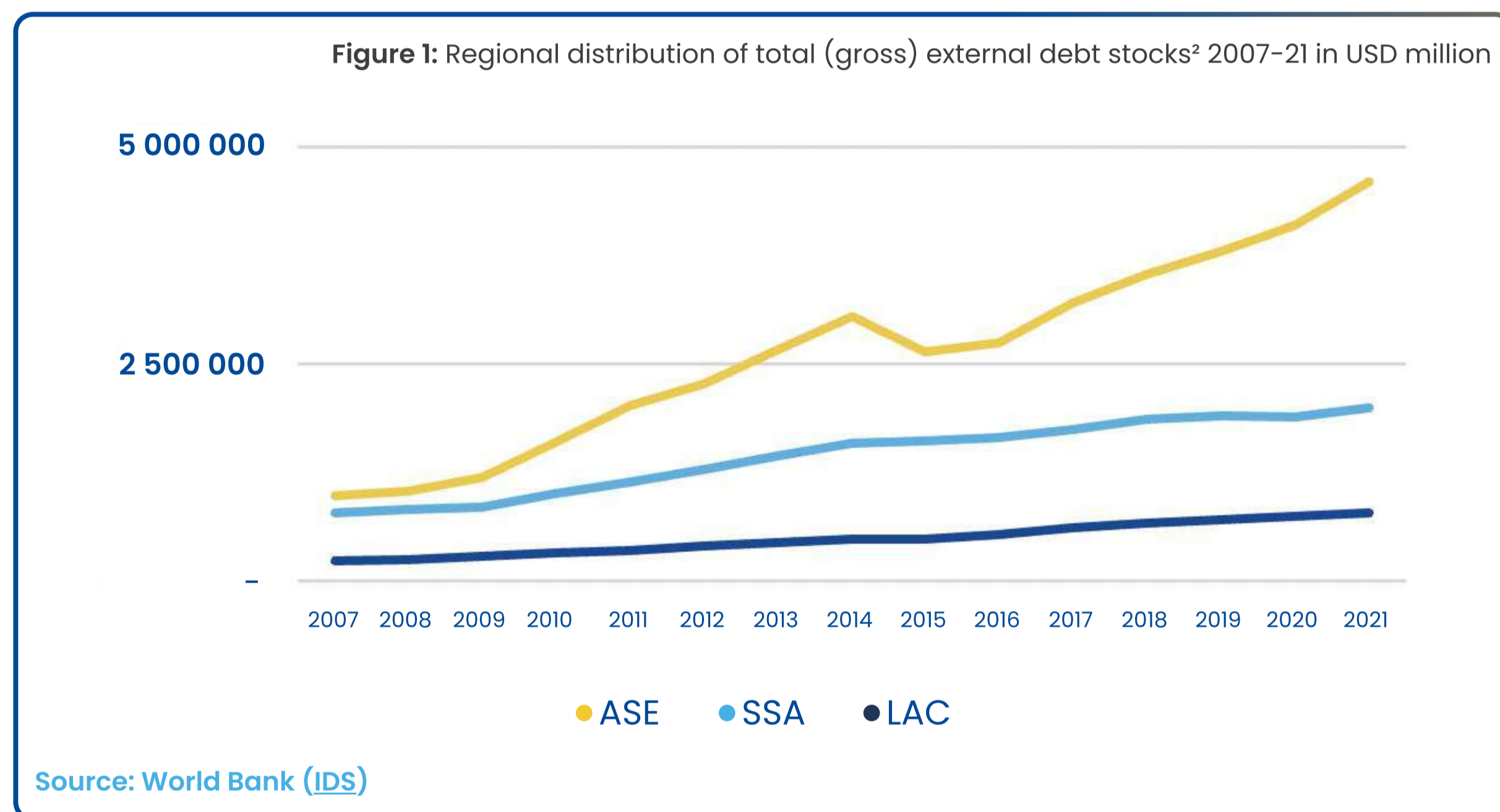


GLOBAL BACKGROUND: ROOTS AND CAUSES

1.1. A wave of heavy external shocks in an already fragile situation

A well-documented result of the Covid-19 epidemic has been a surge in debt levels globally. For the countries in this report's regional focus on South and East Asia (ASE), Latin America and the Caribbean (LAC) and Sub-Saharan Africa (SSA), this meant an acceleration of the 'fourth wave of debt', that had started a decade earlier¹. Since then, significant changes have occurred in the *type of external debt* held and *the type of creditor* providing financing to sovereigns in the three regions. Faced with structural problems in the international financial architecture, a growing number of nations are sliding into increasingly untenable fiscal conditions, headed for 'too little too late' debt restructurings.

Decade-long accumulation: Accelerating growth of absolute debt levels



Debt vulnerabilities were already heightened in Emerging Markets and Developing Economies (EMDEs) pre-pandemic and deteriorated sharply since the onset of the crisis in relative as well as absolute terms³. Growth of the total external debt stock in EMDEs accelerated over 2021, totaling 9 trillion USD in Low-Income Countries (LICs) and Middle-Income Countries (MICs).

¹ See Annex for full country set data and methodology. The concept of a "debt wave" was coined by the World Bank Group's Report *Global Waves of Debt: Causes and Consequences* (Kose et al, 2021a). The report builds on earlier work and finds there have been four major debt waves since 1970. The first three waves ended in financial crises—the Latin American debt crisis of the 1980s, the Asian financial crisis of the late 1990s, and the global financial crisis of 2007-09.

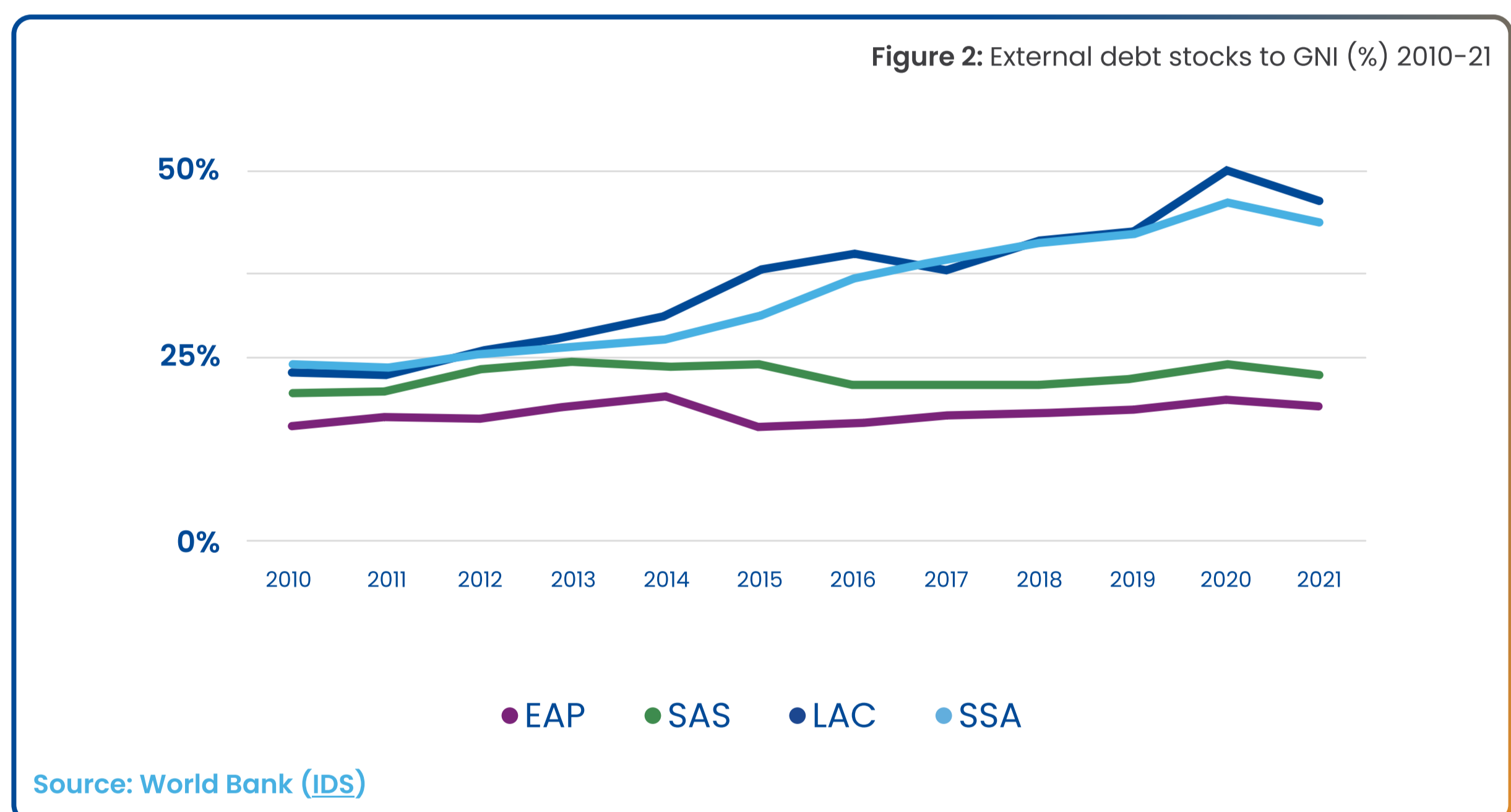
² Definition (World Bank 2014:5): Gross external debt, at any given time, is the outstanding amount of those actual current, and not contingent, liabilities that require payment(s) of principal and/or interest by the debtor at some point(s) in the future and that are owed to nonresidents by residents of an economy. (For further description see Methodology section in Annex I).

³ In 2018 the debt-to-GDP ratio had reached 170%, a 54-percentage point rise, described as hitherto "the largest, fastest and most broad-based debt increase" since at least the 1970 (Kose et al. 2021a). In about nine out of ten EMDEs debt increased in the decade from 2010-20 and in half of them, it surged in excess of 30% points of GDP (Kose et al. 2021b).

It was up from 8.5 trillion USD, a nominal-term leap of more than 5% on average that year (World Bank International Debt Report 2022a: 7)⁴. In addition with a surge in private debt in EMDEs this spawns an unstable panorama⁵: In fact, corporate sector foreign currency borrowing also has been growing significantly in many EMDE's, and these types of liabilities are particularly exposed to macroeconomic shifts of the sort described above.

Diverging paths: Relative growth of the debt burden

When examining the relationship between the total external debt stocks and the gross national income (GNI), which gives insights to the general sustainability, a picture starts emerging. In 2010, all three regions were at a similar starting point of around 20-25% of external debt obligations in relation to economic output, then paths started diverging. While in Asia growth held pace, external debt took off in the other regions reaching half of GDP in LAC in 2020, and SSA only slightly trailing behind with a ratio of 45%⁶.



The pandemic-induced spike in the external debt to GNI ratio slightly eased to 2019 levels (in 2021 it went down by 3 percentage points on average for LICs and MICs). This alleviation was, however, not driven by a cutback in debt levels but rather renewed GNI growth as lockdowns were lifted in many parts of the world. Yet, overall debt to GNI levels remain elevated in historical comparison (World Bank 2022a: XIII)⁷.

⁴ The USD 0.56 trillion of net debt inflows were to a large extent due to short-term debt inflows for trade refinancing (ca. 50%), an exchange rate effects worth around USD 60 billion mainly caused by a US-Dollar appreciation. There was ca. USD 17 billion recorded in outflows, e.g. caused by non-resident sales of domestic debt holdings to residents.

⁵ Increase of 17% points of GDP reaching 142% of GDP in 2021, recording the biggest year-to-year increase in history. (Kose et al. 2021b: 5).

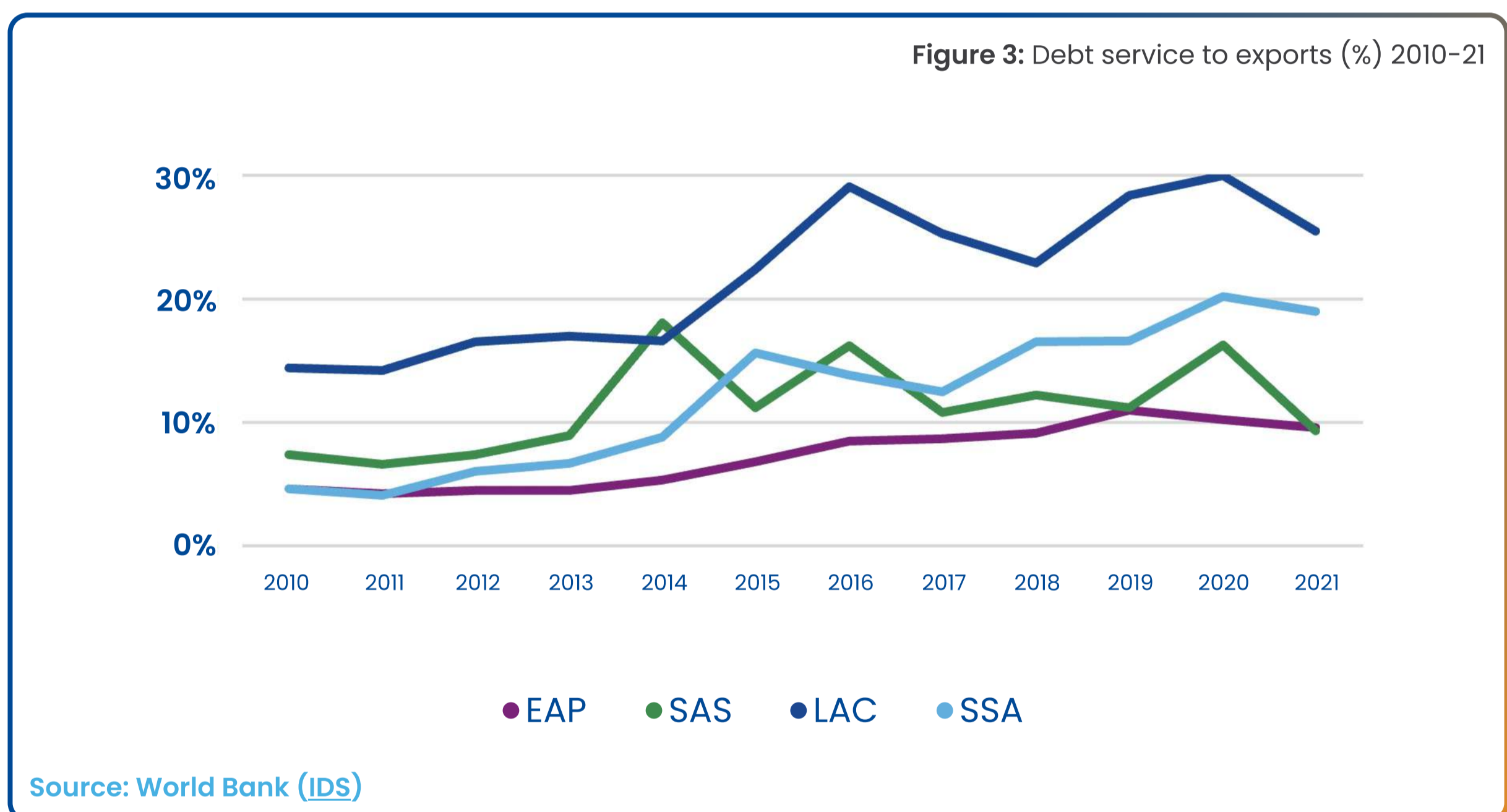
⁶ However, as the case of Mexico shows, balance of payments and economic crises may be triggered even at much lower debt to GDP levels. In 1994, just before its debt crisis, this ratio was at a mere 27% when the local currency and economy started collapsing (IMF 1999:8 and World Bank International Debt Statistics).

⁷ Dataset does not include the year 2022.

Incidence: Cumulative rise of debt servicing costs

A look at the interest and principal repayments in relation to exports reveals that debt service compared to trade receipts has been growing in all three regions. However, while in Asia this potentially destabilizing development has been less pronounced, doubling from a low base of 5%, in SSA it almost quadrupled over the same time span to 20%. In LAC this ratio was already much higher at 15% at the outset of the fourth debt wave in 2010, and today debt service is significantly less backed up by export earnings, where this relationship is hovering between 25–30%.

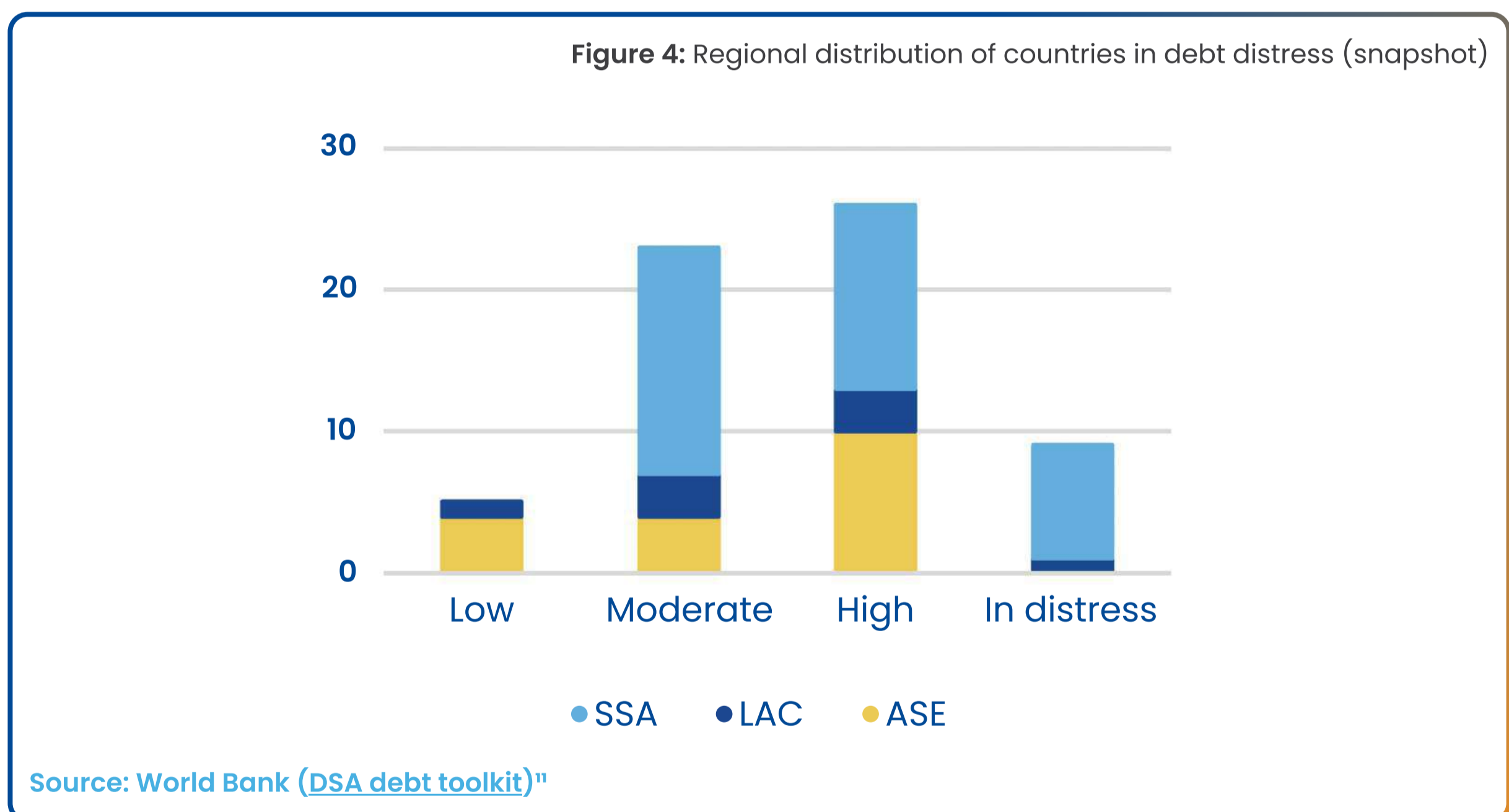
Particularly in LICs the financial burden is rapidly getting heavier. Debt servicing costs (including state guaranteed) have risen to more than 62 billion US dollars, an increase by over one third from 2021. It has now reached 3% of GNI. The upward trend is anticipated to persist over the coming years with a bulk of sovereign bonds reaching maturity in the time span against a backdrop of soaring refinancing costs (World Bank 2022a: XI. XIV).



1.2. The current situation: Narrowing funding options and debt distress

The impact of Covid-19 on the global economy had worse effects in poor countries, leading many LICs into debt distress or perilously close to entering that stage, according to the United Nations (UN FSD 2022)⁸. Nearly 60% of countries within the Debt Sustainability Framework (DSF) are now in debt distress territory or at elevated risk of experiencing it presently (World Bank 2022a: XIII).

The year 2022 brought another massive global shock with the War in Ukraine. The outbreak of a land war in Europe has caused the disarranging of global supply chains. As a result, commodities and industrial goods have been exposed to harsh inflation spikes. This has further clouded the global economic outlook and had distributional consequences worldwide—and especially so in commodity exporting countries⁹ and in LICs which food and energy are a more prevalent component in the consumption basket¹⁰.



An important tool for development, accruing too much of a particular type of financing can quickly become unsuitable when the global macroeconomic tide changes and re-financing conditions worsen. The long list of past sovereign debt crises, which often follow similar patterns (see Reinhard and Rogoff 2008) is a vivid testament to that. Debt vulnerabilities continue increasing. Doom-scenarios are to be avoided. A realistic sense of the magnitude of the past shocks and the effects they have produced in EMDEs is however warranted.

⁸ While the UN refers to least developed countries (LDC) throughout this report we use the World Bank terminology for simplicity.

⁹ Majumder (2021) show that commodity price volatility increases external debt accumulation.

¹⁰ See Ha (2019): Most of the variation in inflation among LICs over the past decades is accounted for by external shocks. (Over 50% of the variation in core inflation rates is due to global core price shocks, global food and energy price shocks account for another 13%). See also World Bank food price inflation data (2023a) and countries hardest hit by food price inflation Wood (2023).

¹¹ Excluding in the data set Djibouti and Yemen from the Middle East and Northern Africa (MENA) and Kyrgyz Republic, Moldova, Tajikistan, Uzbekistan from Europe & Central Asia (ECA). Eritrea not yet published on 28 February 2023.

REGIONAL RAMIFICATIONS AND COMPARATIVE ANALYSIS



2 REGIONAL RAMIFICATIONS AND COMPARATIVE ANALYSIS

2.1. Changes in the type of debt

The composition of the total external debt burden

When comparing the three regions, ASE, LAC and SSA, the distribution of debt growth and the debt servicing costs progressed unequally over the last one-and-a-half decades. Likewise, the composition of the external debt burden, which includes long-term public and publicly guaranteed (PPG) debt, short term obligations (trade financing), and private sector non-guaranteed debt, differs significantly across regions (for a detailed graphic comparing of the debt composition in each region between 2011 and 2021, see Annex 1)¹².

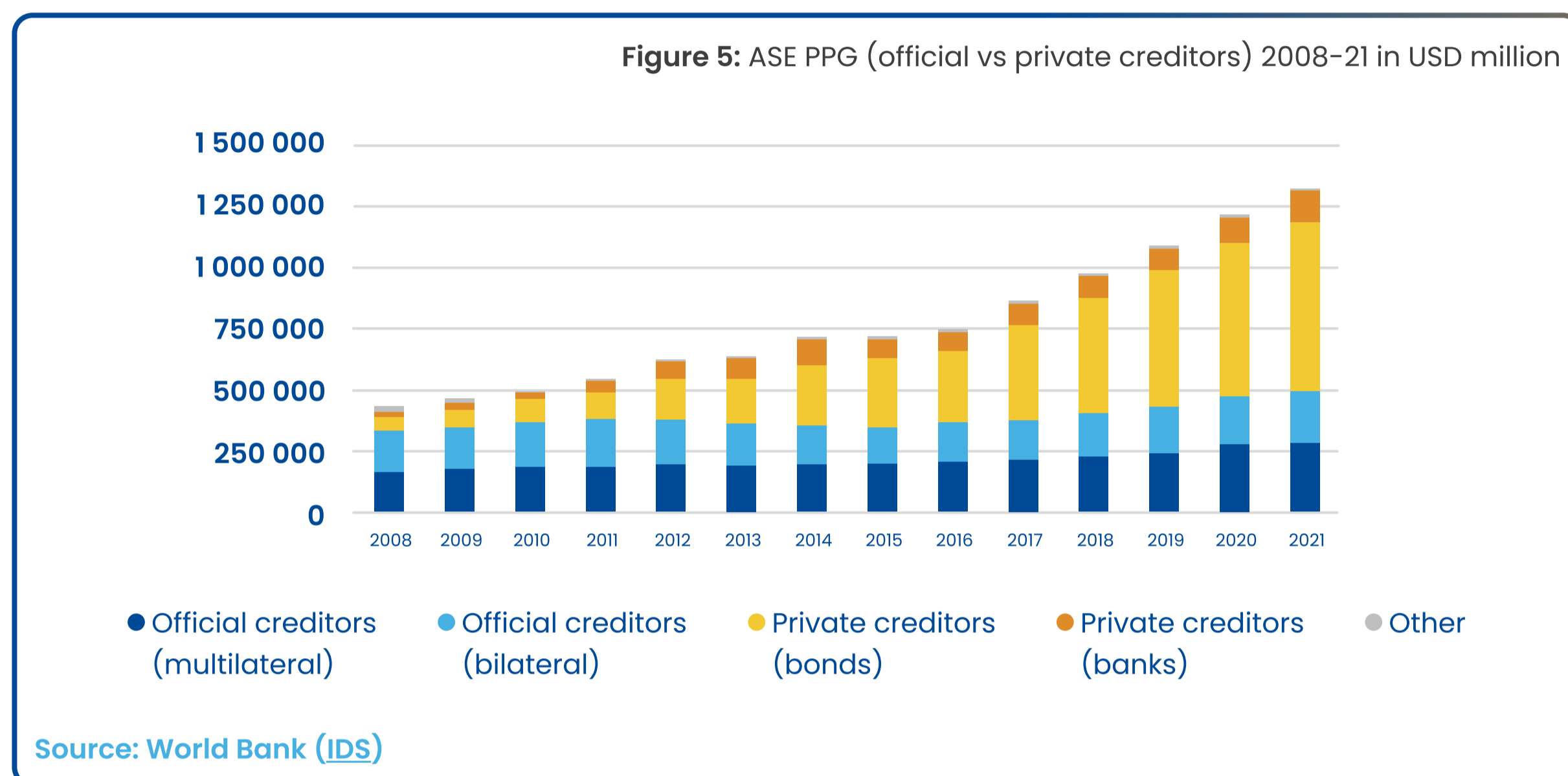
Since the start of the fourth debt-wave the share of PPG debt has increased in importance in all regions. For this reason, we concentrate our analysis on this type of external debt in this section. A focus on such long-term state obligations reveals a major shift in composition *within the PPG debt category*, with one common feature in all three regions: refinancing of the state (and state guaranteed entities) used to come primarily from official creditors, through bilateral and multilateral lending, however, today it is mostly private creditors that provide financing. Those private investors provide funds in particular via bondholding. Issued mostly under the legal regimes of the global financial centers, an increase in bond refinancing for states means increased dependency on international capital.



¹² PPG is 25% in East Asia, where private debt (29%) and short-term debt (44%) is increasingly important. PPG reaches 45% and 46% in LAC and South Asia respectively (here private debt is 33% and 38%; short-term debt only 17% and 11% of the total external debt stock). In comparison this proportion is 60% in SSA, which indicates the importance of the public sector financing in this region, making the state an indispensable actor for refinancing investments (private debt is a mere 21%; short-term debt only 11%). (World Bank 2022a).

Debt and development in East and South Asia

Asia has by far the biggest stock of external debt in absolute terms reaching almost \$5 trillion in long- and short-term obligations as of 2021 (World Bank 2022a). A large and economically diverse region¹³, ASE has generally succeeded to maintain balanced external debt stocks to GNI and debt service to exports ratios, as growth in the region has kept pace. There are exceptions, however, most notably with Sri-Lanka and Pakistan¹⁴ who recently had to turn to the IMF for support.



- Private refinancing has risen significantly in importance in the debt mix, making up less than a fifth in 2008 and rising to over 62% in 2021. Within the private creditor category, bonds have emerged as source of financing, rising more than tenfold from USD 61.6 to 696 billion, constituting 84% of debt from private creditors and now being the main source of financing for development, while banks made up a mere 16% in that category at the end of 2021.

Persistently high debt burden in Latin America & the Caribbean

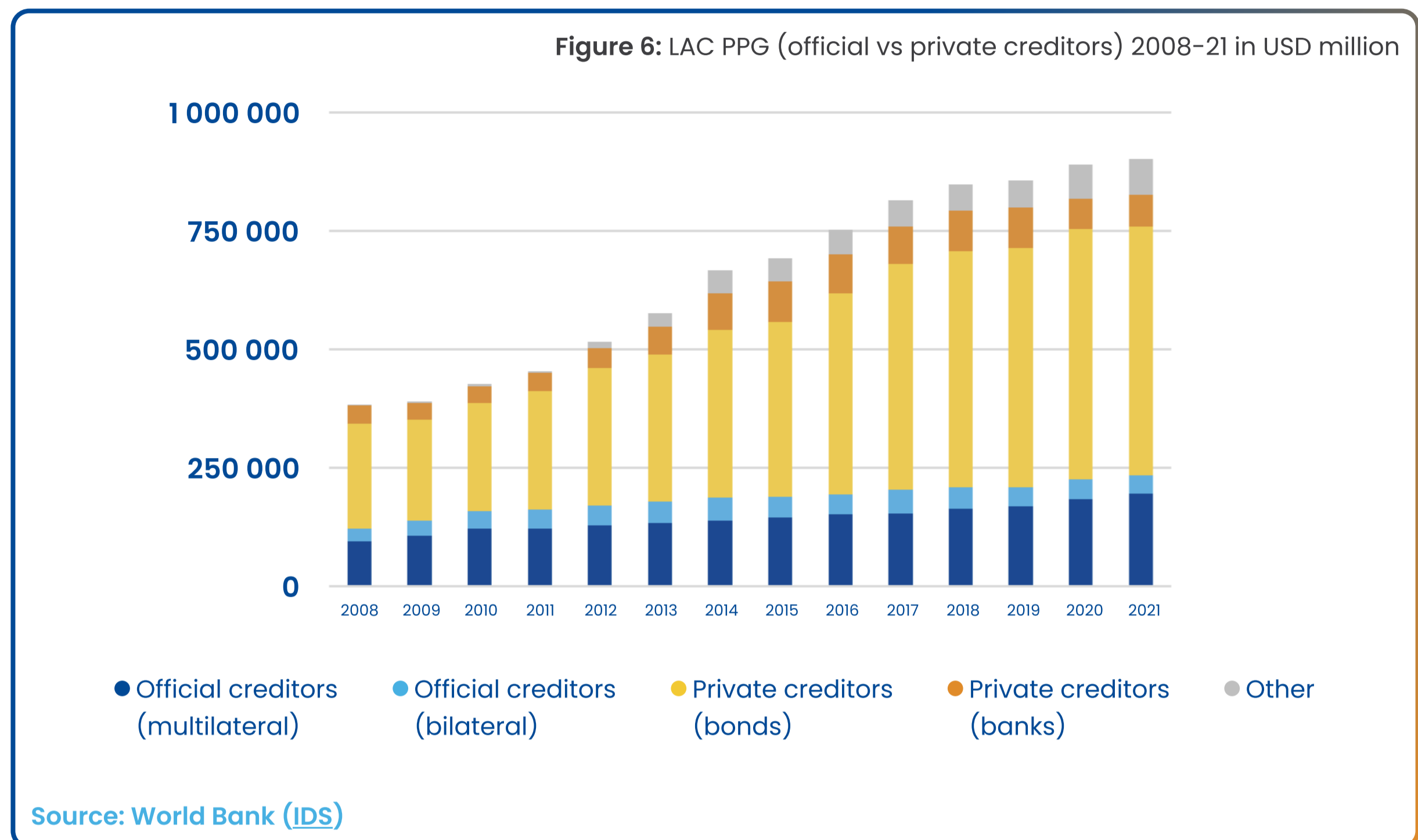
LAC counts 5 lower MICs as well as 17 upper MICs –among them Dominica, St. Vincent and the Grenadines are at high risk of debt distress and Grenada currently in distress. The relative debt burden has been growing throughout the last one and a half decades. The region has long struggled with its debt and defaults occurred multiple times throughout its history (for 2021 credit rating actions in the region see ECLAC 2022:50–53).

Still recovering from a wave of debt crisis throughout the '90s, two decades later overall external debt levels stand at 1.9 trillion with the PPG share at just over 900bn. In fact, PPG debt has remained an important source of financing even increasing slightly from 39% in 2010 to 45% of the total external debt stock in 2021.

¹³ Most countries in the region are lower MICs (18), with only one LIC (Afghanistan). At the same time, all but one (the Maldives) of its five upper MICs are located in EAP.

¹⁴ Pakistan is recovering from a major natural disaster.

Refinancing comes mostly from private sources, in particular bonds. In contrast, official creditors play a minor role, and the region's most important economy, Brazil, is itself among Paris club creditors¹⁵.



- Within the PPG category, private creditors continue to play an important role and now make up the bulk of debt obligations reaching two thirds. Sovereign bonds as a refinancing instrument are particularly central and have tripled over the last 15 years. As bonds have taken a preeminent stage, this makes market access a crucial condition in the region.

Crisis Nexus Sub-Saharan Africa

In SSA the USD 750 billion threshold in external debt holdings was crossed as recently as 2020, despite it being the poorest among the three regions. It counts 23 LICs and 17 lower MICs which make up 96% of the sovereigns in the region. Only six countries have reached the upper MICs bracket¹⁶, counting only one large economy among them, South Africa. It has 33 former HIPC nations among its members and the same amount of IDA countries¹⁷.

As a region, SSA has seen its debt to GDP duplicating from 32.7% to 65% since the start of the last decade (Tyson 2022) or 126 to 475 billion USD in public and publicly guaranteed debt. Meanwhile a change in the creditors' base has taken place, building up over the last 15 years a fraction of the region's external debt in the form of bonds that reached 30% in 2022. Another 17% is with non-Paris club creditor countries, most importantly China (ibid).

¹⁵ Brazil became a full member of the Paris Club in 2016.

¹⁶ Botswana; Gabon, Equatorial Guinea, Mauritius, Namibia, South Africa.

¹⁷ World Bank International Development Association (IDA) countries are classified based on a country's relative poverty, defined as GNI per capita below an established threshold and updated annually – currently \$1,255 in the fiscal year 2023).

Such adverse shifts in the balance of payments could not be offset by state investments, as the fiscal space of many EMDEs was already constrained from 2010 onwards in the decade before the Covid-19 pandemic (AFRODAD interview 2023). Through this mechanism, the detrimental shocks triggered by the pandemic in all economies were amplified and exacerbated many times over. One example for a curtailment in cash flows via the reduction of remittances, which constitute a crucial revenue stream in many economies, has taken place¹⁸.



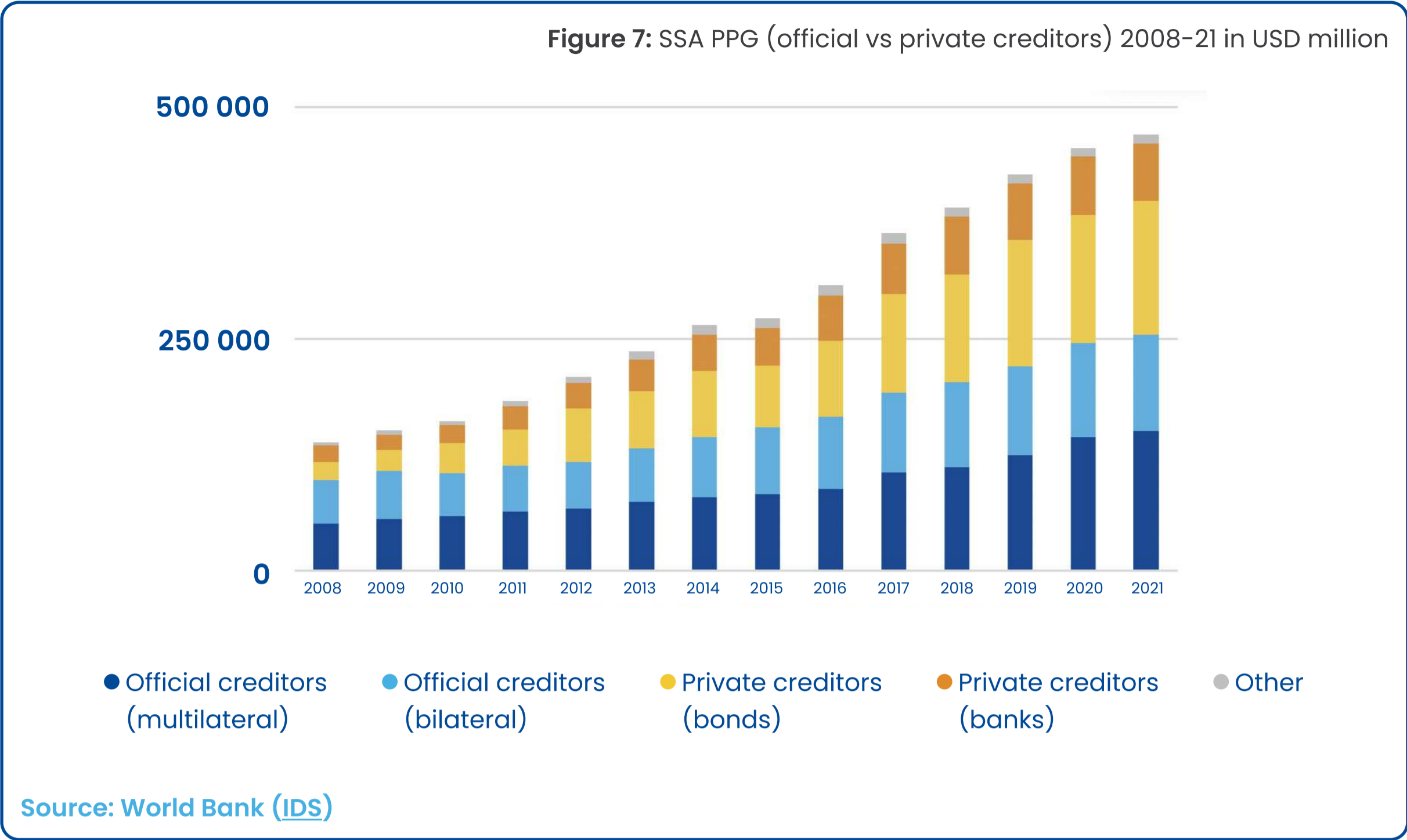
However, Fuje (2021) found that in SSA for those countries with market access, so called ‘frontier markets’ turning to the DSSI did not adversely affect refinancing costs, as borrowing conditions did not worsen and risk spreads might have declined¹⁹. However, with the exception of South Africa and Nigeria no other economy in SSA could issue Eurobonds. The secondary market yield curve also points in a worrisome direction, with a jump in 6% on average and reaching up to 18% for some sovereign bonds (Tyson 2022). Short term debt stock has also grown, notably via the increased use of domestic debt issuance. A fifth of all banking asset books is in local debt instruments. The interconnection of sovereign debt crises with banking sector exposure, as financial institutions hold domestic debt as regulatory capital (200% according to Tyson 2022), described as the doom loop, might add further vulnerabilities.

SSA emerged as a likely center of a coming wave of debt defaults, with a high number of LICs approaching unsustainable situations or already in default, such as Zambia which had to turn to the IMF in 2021. Most recently, Ghana suspended payments on most of their external debts, a week after reaching an agreement with the IMF for a US\$3bn loan. Also, further countries previously deemed as poster-children, flourishing with successful development strategies and rapid economic expansions such as Ethiopia and Kenya, are nearing the abyss too, potentially nurturing an atmosphere of regional instability. Debt crises in these countries have negative spill-overs for the neighbors in the region.

¹⁸ For the SSA region, remittances are a key revenue stream. In 2019, it amounted to around 47 billion US dollar. Up until the pandemic, growth rates were formidable: from 2015 to 2019 remittances rose by a total of 20%, only to then revert with a sudden decline in 2020 by over 7%. (OECD/ADB/ILO, 2021 in Debt and Pandemic 2021:6). As EMDEs have seen their income tumble, these have left their marks, and in an already unfavourable environment, balances of payment turned further into red territory. However they bounced back with and 16.4% increase in 2021 and 5.2% in 2022. World Bank (2022b).

¹⁹ Yet, according to the authors the “the impact is moderate and subject to considerable uncertainty” (13 countries that have access to capital markets in the sample: Angola, Cameroon, Côte d’Ivoire, Ethiopia, Gabon, Ghana, Kenya, Mozambique, Namibia, Nigeria, Senegal, and Zambia, as well as South Africa).

Figure 7: SSA PPG (official vs private creditors) 2008-21 in USD million



- PPG is with a 60% share in the total debt mix the most important category of external debt. Within the PPG category refinancing from private creditors has soared, with bonds now among the most significant sources of financing. Yet, official funds maintain an important share and have grown in absolute numbers, with both multilateral and bilateral creditors expanding the financing they provide to sovereigns in the region.

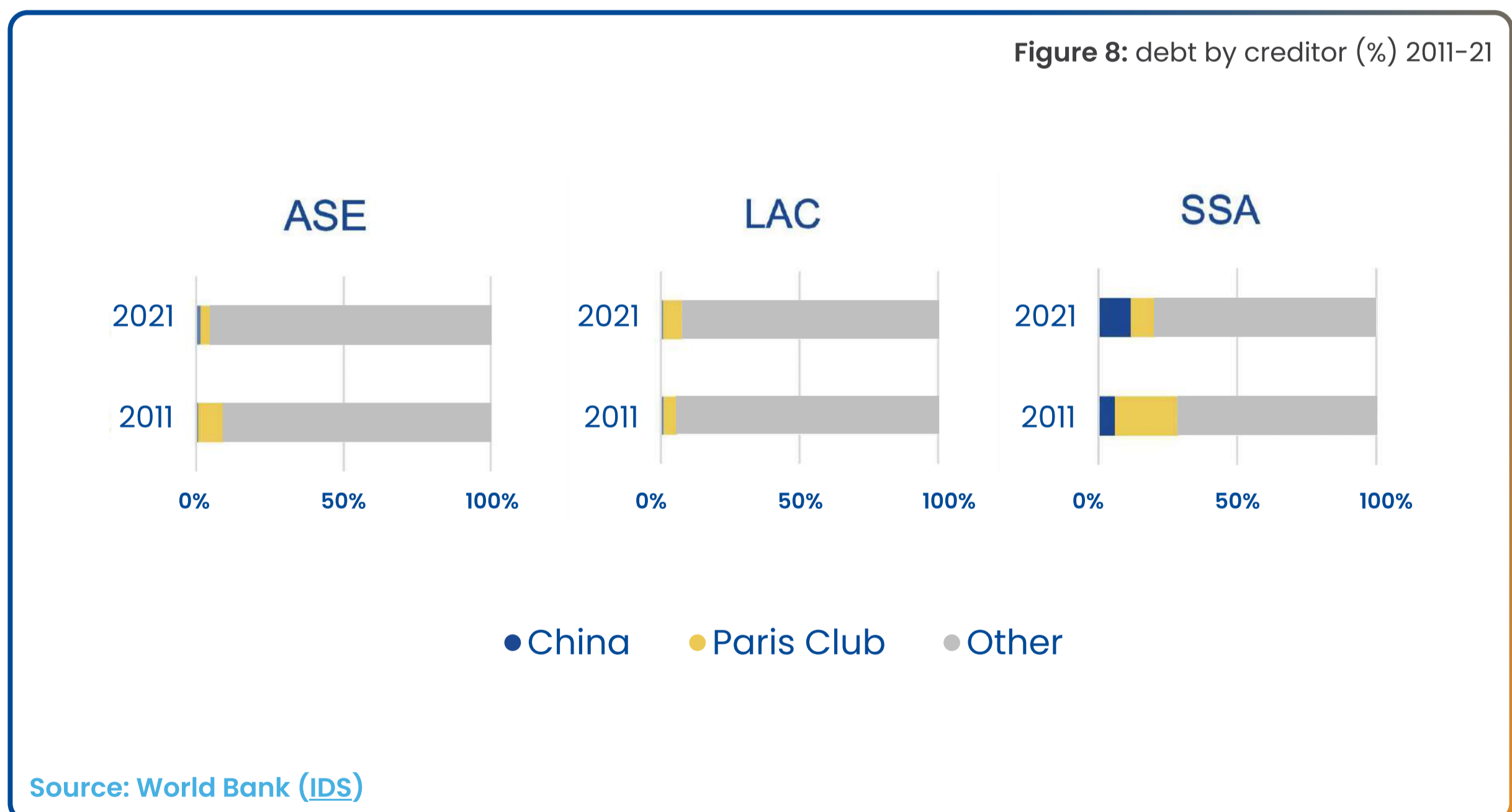


2.2. Changing creditor types

Despite MICs still making up for the largest share of the overall debt burden in EMDEs with access to private bond markets, LICs have been catching up. Also due to non Paris Club's countries lending, most notably China²⁰, overall debt levels have soared in LICs:

1. In absolute terms the Paris Club's debt stock rose by about 15 billion USD over the last decade. Yet, its share of the overall debt obligations fell from 58% to just above 30%.
2. Over the same period Non-Paris Club creditor obligations, jumped over 100 billion USD from 42% to 68% of the total IDA official bilateral debt. China makes up for almost half of that (World Bank 2022a: XI)²¹.

China is a significant creditor in SSA making up 12% of the total external debt stock. For both other regions its around 1% of the overall external debt burden. Paris Club debt is also declining in importance down 6 percentage points in ASE to 3%, and fifteen percentage points in SSA. Only in LAC, the opposite trend can be registered, where it has grown slightly by 2 percentage points to 7% of total debt.



²⁰ India is gaining weight as a bilateral creditor in ASE region.

²¹ In 2022 debt service payments to China were at 17 bn US\$ (66 % of official bilateral debt service).

KEY MESSAGES



3 KEY MESSAGES

Systemic problems adversely affecting southern countries: Dissemination of crises

On top of the adverse effects from shutdowns and the health crisis in EMDE, ripple effects of the economic and financial fallout spilled over from the rich world: AE's Central Banks raised interest rates. As a consequence of tighter monetary policy, a stronger US dollar rising 6 percent against EMDE currencies from the start of 2022 until the year's fourth quarter (Gopinath and Gourinchas 2022) has manifested itself to be a bane for most EMDEs. In particular, for seven EMDE the depreciation was much more pronounced with 30% vis-a-vis the USD (Arteta et al 2022).

This has made combating inflation more difficult. Gopinath and Gourinchas (2022) point to an estimation, in which the pass-through of a 10% rise in USD against a country's domestic currency translates into 1% inflation. The impact in EMDEs is particularly severe, as dependence on USD nominated imports is comparably high (ibid). Aggravating macro-economic and lending conditions further, this has proven to be a catalyst for defaults in previous crises as vulnerability to tapering and external currency shocks mounts. It is estimated that the likelihood of a financial crisis in EMDE has increased significantly since the start of 2022 due to a US 2-year yields rise of 1.14% (Arteta et al 2022:4).

In this context, refinancing the debt burden becomes more difficult for EMDEs and market access is increasingly restrained as funding conditions tighten (Arteta et al 2022)²². Investment and consumption levels fall and ensuing public spending cuts lead to further contraction (ibid). These economies are progressively unable to ensure the issuance of government bonds and find buyers at any reasonable interest rate. With this bleak outlook, debt restructurings can already be priced into sovereign bond auctioning (Martinez 2022:29) setting off negative feedback loops.



²² NB: US Federal Reserve interest rate hikes due to inflation shocks or changing macroeconomic environment are found to be detrimental to EMDEs economic prospects. By contrast, in case of US monetary policy tightening due an anticipated improvement of economic activity, this has shown to produce benign effects on EMDE.

Proximity: Lacking liquidity and fiscal space

In the *Debt and Pandemic in middle-income countries* (Latindadd 2021) Miranda et al urgently point to the need of more fiscal space for MICs, as their expenses to counter the negative impact of the Covid-19 epidemic have severely lacked behind those of AEs. While these economies were able to deploy around 12% of GDP in the onset of the crisis, MICs were able to cover a third of that in relative terms as a share of their economies. In absolute USD terms this is even much less significant. The countercyclical measures marshalled by LICs were even smaller (2% of GDP), unable to cushion the most severe damages to the economy²³.

The rising refinancing costs are not only offsetting many states' balances of payments in the short term. More severely, they are drastically reducing state capacity to provide basic services and invest in development. Climbing funding costs also endanger much needed investments in infrastructure, health systems and climate resilience, crowding out public budgets. A significant number of developing economies will hence face tighter trade-offs. Widespread fiscal consolidations based on real spending cuts would have adverse economic and social effects in the current juncture.



²³ The monetary policy response provided further support to AE. While advanced economies (AE) have been able to absorb this fiscal shock relatively well, it is in EMDE that the repercussions are most worrying and have in some cases resulted in debt defaults. The former deployed 11.4 % of GDP in equity, loans, and guarantees over the first 18 month of the pandemic. By contrast, in emerging markets (EM) and LICs the corresponding figures were only a fraction with 4.2%, and 0.9% of GDP mobilized respectively (IMF 2021a).

Domestic debt as a critical factor for sustainability

The domestic debt as % of total debt burden has augmented, featuring increasingly subnational debt and debt accrued by state owned enterprises (SOE). Increasingly also in LICs other forms of financing such as local debt issuance, issuance on sub-sovereign level or in domestic currency are important. Strengthening local bond issuance has shown to have positive effects on economic expansion, as a sovereign yield curve supplies a reference price for risk and a wider capital market is associated with a more moderate cost of long-term capital (World Bank. 2020a).

Capacities to issue debt under local law, on state or municipality level and in domestic currency is acutely curtailed in LICs, despite recent progress in various MICs²⁴, where from 2011-2019 marketable public debt levels have duplicated from 6.5 to 13.5 trillion US dollars. Domestic currency debt issuance doubled to 12 trillion USD, up from 19 to 47% of total government debt, still minute compared to 95% in AEs (World Bank 2021b). As domestic currency obligations as a share of total the debt burden is increasingly relevant (APMDD 2023), it is important to conceive of a debt treatment mechanism that takes into account the exposure to currency risks of this particular asset class. In future, restructurings of sovereign debt issued under domestic law could become more frequent as external reputational costs of a restructuring, supporting efforts to retain access to external financial markets (IMF 2021).

Median Debt Service Suspension Initiative (DSSI) countries – the G20 initiative which sought to temporarily suspend debt servicing – more than duplicated their debt issuance in local currency in 2021 (IMF 2022a), which rose from 7% to 15% (of that group, even bigger jumps could be registered for those with market access where it increased from 8% to 28%). The pandemic shock resulted in fluctuating cash flows and a sharp decline in funding conditions for EMDE, in particularly for sovereign issuer with CCC and lower ratings since the start of 2020 (OECD 2021).

The impact of external shocks can be increased if domestic markets are illiquid, magnifying price shifts and heightening risks of sectoral spillover effects, as well as reducing financial stability (World Bank 2021b:133). This can put progress on the UN development agenda (UNCTAD)²⁵, which hinges on equitable access to finance (see UNSDG 2019, UN IATF FSDR 2022) and stable debt coverage for public investment, at risk of stalling in the foreseeable future.



²⁴ A sample of 44 EM selected in the study cited.

²⁵ <https://unctad.org/topic/debt-and-finance/debt-and-debt-sustainability>.

The global crisis responses: Too little too late

The international crisis response led by the G20, was focused on offering assistance to IDA countries facing liquidity as well as solvency problems:

1. The DSSI targeted 73 eligible IDA countries providing temporary debt relief. Almost two thirds, 48 countries in total, took up during the program's 20-month duration with an aggregate sum of debt service suspension reaching 12.9 billion²⁶.
2. Furthermore, the Common Framework for Debt Treatments beyond the DSSI (CF) was set up to coordinate debt treatments among Paris Club, non-Paris Club members and applying debtors. However, participation rates were very low, as only four African sovereigns, Chad, Ethiopia, Zambia and now Ghana have applied²⁷, with none of them successfully carrying through the debt treatment until now. The extent to which comparable treatment with private sector debt will be attained also remains to be seen.



While the DSSI did provide some valuable breathing space to eligible countries at the height of the pandemic, the level-of-ambition of both initiatives, the implementation and design problems of the CF, and the broader architecture problems that remain unsolved, leave these initiatives with limited scope and widely ineffective in resolving structural issues.

Another measure adopted at the height of the pandemic was the general issuance of Special Drawing Rights (SDR) worth USD 650bn, which – given the quota-based allocation of SDR – disproportionately benefited AEs²⁸. G20 countries received 70% of SDRs, while developing countries in dire need of liquidity received only 30%. The Africa region received just \$32.3 billion of the general allocation.

The Resilience and Sustainability Trust (RST) was established as an additional SDR on-lending or re-channeling scheme from countries with strong external positions to countries in need of liquidity (additional to the PRGT²⁹). The idea was to complement the IMF's existing toolkit by providing longer term, affordable financings, particularly for climate change and pandemic preparedness. The RST's design is flawed from its inception, however, and undermines its principal purpose. Other more ambitious financing mechanisms are thus still urgently needed, not last in the light of the global climate crisis.

²⁶ <https://www.worldbank.org/en/topic/debt/brief/covid-19-debt-service-suspension-initiative>.

²⁷ IMF confirms Ghana seeks debt treatment under CF (Reuters [2023](#)).

²⁸ SDR are allocated according to quota, with the US, Japan, Germany, the UK and France holding almost 40%.

²⁹ A fact sheet of the PRGT can be found [here](#).

Moreover, while the DSSI and the CF targeted only IDA countries and the SDR allocation mainly benefited AEs, no initiative was developed to support MICs specifically. According to a statement by Argentina and México (MECON 2021) these initiatives left a “forgotten middle” behind, not offering a solution or mechanism to adequately restructure for all EMDEs.



Missing debt crisis resolution mechanism and asymmetrical International Financial Architecture

The differing participation rates of the DSSI vs that of the CF allude to a pattern observable in past debt crises: while coordinated debt initiatives that focus on the short-term deferral of acute debt problems in the world’s poorest countries can be successfully implemented³⁰, efforts to address systemic problems fail³¹. Kicking the can further down the road, this pattern has repeated itself many times in history³², the international financial architecture continues to be inapt, and a non-system for sovereign debt crises resolution based on decentralized market-based instruments prevails.

Against the backdrop of this non-system for debt restructurings necessary sovereign debt restructurings continue to occur ‘too little, too late’, with governments postponing the inevitable and failing to achieve sufficiently deep restructurings that create the conditions for a sustainable economic recovery. When they do take place, they do not occur on an equal footing. On the contrary: distressed debtors bargain with creditors that largely overpower them in terms of information access, technical capacities, financial firepower, and lobbying capabilities. In this context, pressure from relevant stakeholders and Civil Society Organizations will surely be needed in order to ensure the relevant steps for reform will be undertaken³³.

³⁰ An earlier version of such debt relief was the Debt Relief Under the Heavily Indebted Poor Countries (HIPC) initiative launched in 1996 and the related Multilateral Debt Relief Initiative (MDRI). Over US\$ 100 billion in debt was waived for 37 partaking countries, of which four out of five were on the African continent. <https://www.worldbank.org/en/topic/debt/brief/hipc>.

³¹ Here the definition of a ‘systemic’ crisis differs. Increasing debt defaults in EMDE might not jeopardize stability profits in the financial sector globally, but it endangers the existence of millions of people suffering from the consequences of the fallout (EURODAD Interview 2023).

³² As is the case with the IMF–WB HIPC initiative of the 90s –while assumed relatively successful in countries that met the criteria, it was also associated with a number of challenges and shortcomings.

³³ Recently, the IMF formed a ‘global sovereign debt roundtable’ (GSDR) which aims at bringing key creditors such as Paris Club and non-Paris Club bilateral creditors, private finance, as well as some of the borrowing members (debtor countries with the IMF and the World Bank) to the table. The IMF considers this as a step to create a safe environment that is conducive for good decision making on the debt front. Yet, after initial constructive discussions at an initial GSDR, it is important to continue pointing out the need for timely reforms.

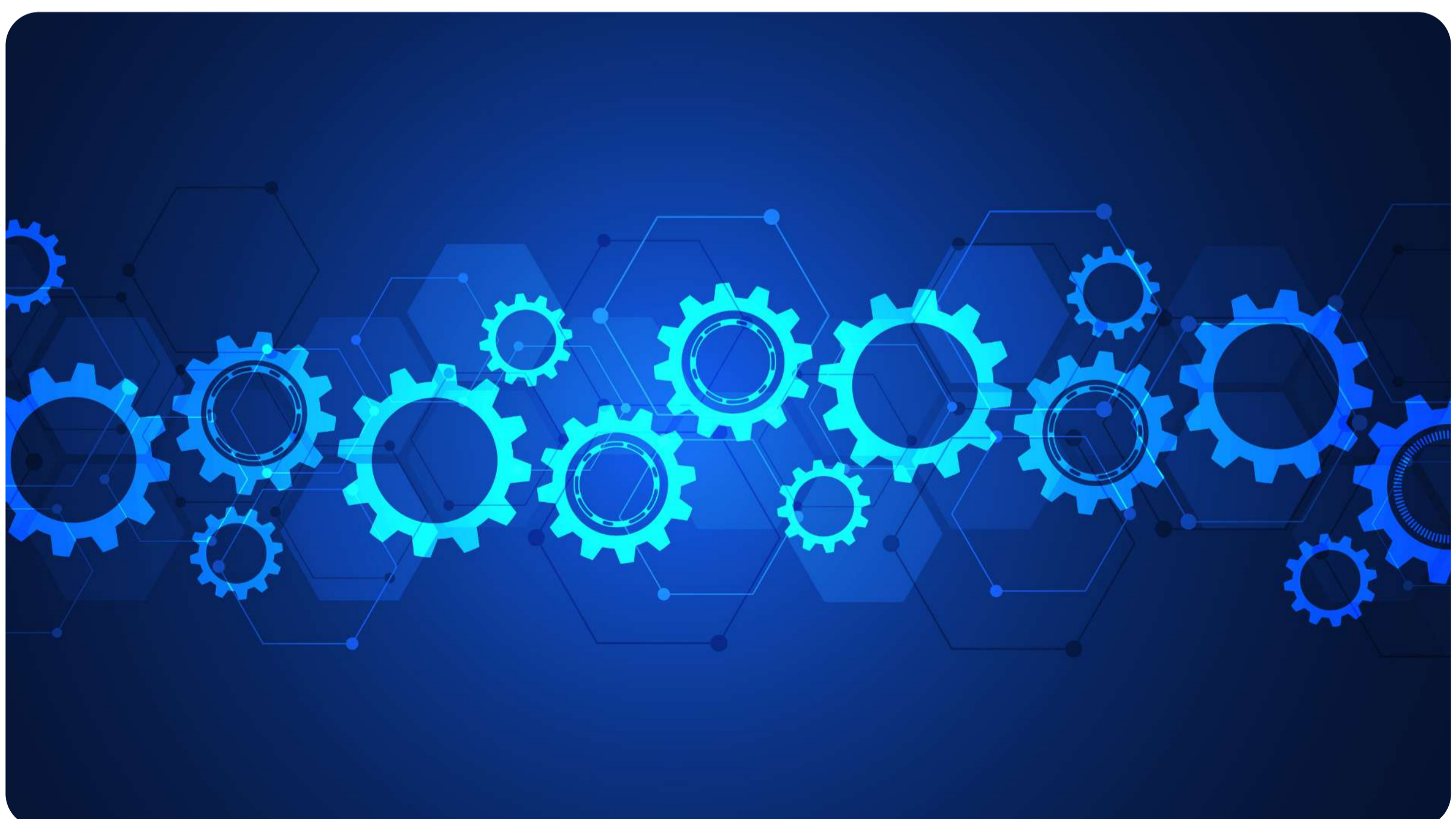
ADVOCACY OBJECTIVES



4 ADVOCACY OBJECTIVES

The magnitude of the challenges pointed out in this report, as well as the fact that developing countries are facing them against the backdrop of a non-system for debt restructuring and an ill-equipped IFA, call for urgent action. At the same time, political-economic interests militate against an ambitious reform agenda of the IFA. In this section we identify strategic objectives with different levels of ambition. While they are all individually important, they will face different degrees of opposition. This is intentionally so. The hope is that while each individual advocacy objective may not suffice by itself to change the asymmetrical playing field against the backdrop of which the fourth wave of debt unfolds, they will empower developing debtor countries. At the same time, the strategic objectives are also designed to complement each other in a manner that generates a virtuous cycle, building momentum for much needed structural reform of the IFA. The following advocacy objectives should be front and center:

1. Adoption of sound Debt Sustainability Analysis (DSA) methodologies.
2. Provision of more liquidity to developing economies to enable necessary expansionary macro policies.
3. Enforcement of comparability of treatment in the context of the changing creditor landscape.
4. Establishment of a new common sense around debt transparency.
5. Rekindle and double efforts for the establishment of a multilateral framework for debt restructuring.



4.1. DSA

The two main DSAs currently used are the Low-Income Country Debt Sustainability Framework (LIC DSF) and the Sovereign Risk and Debt Sustainability Framework for Market Access Countries³⁴ (SRDSF). While the LIC DSF was jointly approved by the Executives Board of the IMF and World Bank (IDA), and lastly reviewed in September 2017, the SRDSF was approved by the IMF Executive Board in 2021, and is currently in a phased adoption from June 2022 onwards. Neither of the two frameworks considers development finance needs on debt sustainability and only the SRDSF takes partial account of climate finance needs, including adaptation, mitigation and loss and damage. These exclusions underestimate the risks of debt distress faced by LICs and Market Access Countries.

Several analysts and institutions, including UNCTAD, have long advocated for and developed alternative DSA methodologies. For instance, in contrast to the IMF's/ WB's LIC DSF and SRDSF, UNCTAD's SDFA, which is currently under revision, claims to take into account the development finance requirements for sustainable development. At the G20, however, some advanced economies oppose treating the revision of DSA methodologies, claiming that the topic is too technical to be discussed and is best left to the IMF and WB.

Encouraging the adoption of alternative DSA methodologies (e.g. see for reference Guzman and Heymann 2015; Gluzmann, Guzman and Stiglitz J.E. 2018; as well as Guzmán, M. 2018) which avoid the typical overly optimistic scenarios that underestimate the depth of debt operations needed to restore sustainability, include social and climate risks, principles-based constraints, account for crucial investment needs to achieve SDGs and are based on sound assumption should thus be a central advocacy target. In parallel, opportunities should be created for government officials and debt managers of developing countries to share, teach, learn and revise their own DSA methodologies.



³⁴ Refers to countries that are not eligible for the Fund's PRGT facilities – encompasses all advanced economies and most emerging market economies. In special cases, some PRGT-eligible countries that have substantial and durable access to markets may also use the SRDSF. For all other countries, the IMF-World Bank Debt Sustainability Framework for Low Income Countries (LIC DSF) is the applicable analytical tool.

4.2. Increase Liquidity

The report has shown the urgent need for greater fiscal space for developing countries, not only to offset many states' balances of payments problems in the short term, but to enable the provision of necessary basic services and invest in development. What is needed today are not fiscal consolidations based on real spending cuts, but expansionary macro policies necessary to help countries recover. The International Monetary Fund (IMF) and Multilateral Development Banks (MDBs) have a crucial role to play.

In the current IFA, the role of the IMF continues to be of great importance. It is the only global or regional institution which exists today that is capable of assisting countries when no one else would. At the same time, the shortcomings, conflicts of and vested interests of the institution are well established. If strategic reforms are implemented, however, it could still contribute to containing the costs of future crisis and even prevent systemic international crises from erupting. A general advocacy target should be the Fund's governance reform and revision of its income position to increase the capacity to fulfil its purported mandate and to adapt to evolving circumstances. This includes studying the rule governing the setting of the SDR Interest Rate, as well as revising the access limits and surcharge policy of the Fund. The IMF should also publicly acknowledge the current limitations in the design and implementation of the RST and push for action on the matter, revising design elements and/or generating alternatives. At the same time, and despite its limitations, the capitalization of the RST should be increased, as it is one of the few existing instruments. Here, a campaign that identifies the differences between the initial objectives of the RST and current conditions could be fruitful.

The role of the MDBs in the provision of liquidity in the current juncture is critical since they are the only institutions capable of providing affordable, long-term financing to invest in development and economic transformation policies. Starting points to increase their lending capacity in the short term are the implementation of mechanisms to re-channel SDRs via MDBs and Regional Development Banks and the implementation of the conclusions of the G20's independent review on the Capital Adequacy Frameworks of MDBs.



4.3. Comparability of treatment

As the report shows, since the GFC the creditor composition has changed substantively in EMDEs. Despite important differences between income groups and regions, the general tendency has been a relative decrease in concessional lending, an increase in private creditor debt (specifically an increase in bonded debt, and a retrenchment of international bank lending) and an increase in debts with non-Paris Club bilateral official creditors. These changing roles and weights in the creditor composition of EMDEs has resulted in evolving inter-creditor problems.

The importance of Comparability of Treatment (CoT) under the new inter-creditor landscape has gained further attention in discussions around the design and implementation of the G20 Common Framework for Debt Treatment beyond the DSSI (CF)³⁵. The CF expects CoT by relying on the Paris-Club CoT Clause for its enforcement. This has raised a number of questions including around the Paris-Club CoT clause for private creditor, the nature of different institutions (whether they are commercial or official creditors) and the implications of bilateral official creditors lending into arrears for CoT in debt restructurings. Ensuring intra-creditor CoT in debt restructurings with private creditors also continues to be challenging and existing enforcement mechanisms continue to be insufficient. Civil Society Organizations (CSOs) are crucial champions and allies in this area. They can draw attention to the experience and challenges EMDEs face in navigating the new inter-creditor landscape and join efforts of other CSOs and players promoting particular initiatives to promote inter and intra creditor CoT.



³⁵ NB: CoT is an important concept also to be taken into account in debt renegotiation processes occurring outside the CF.

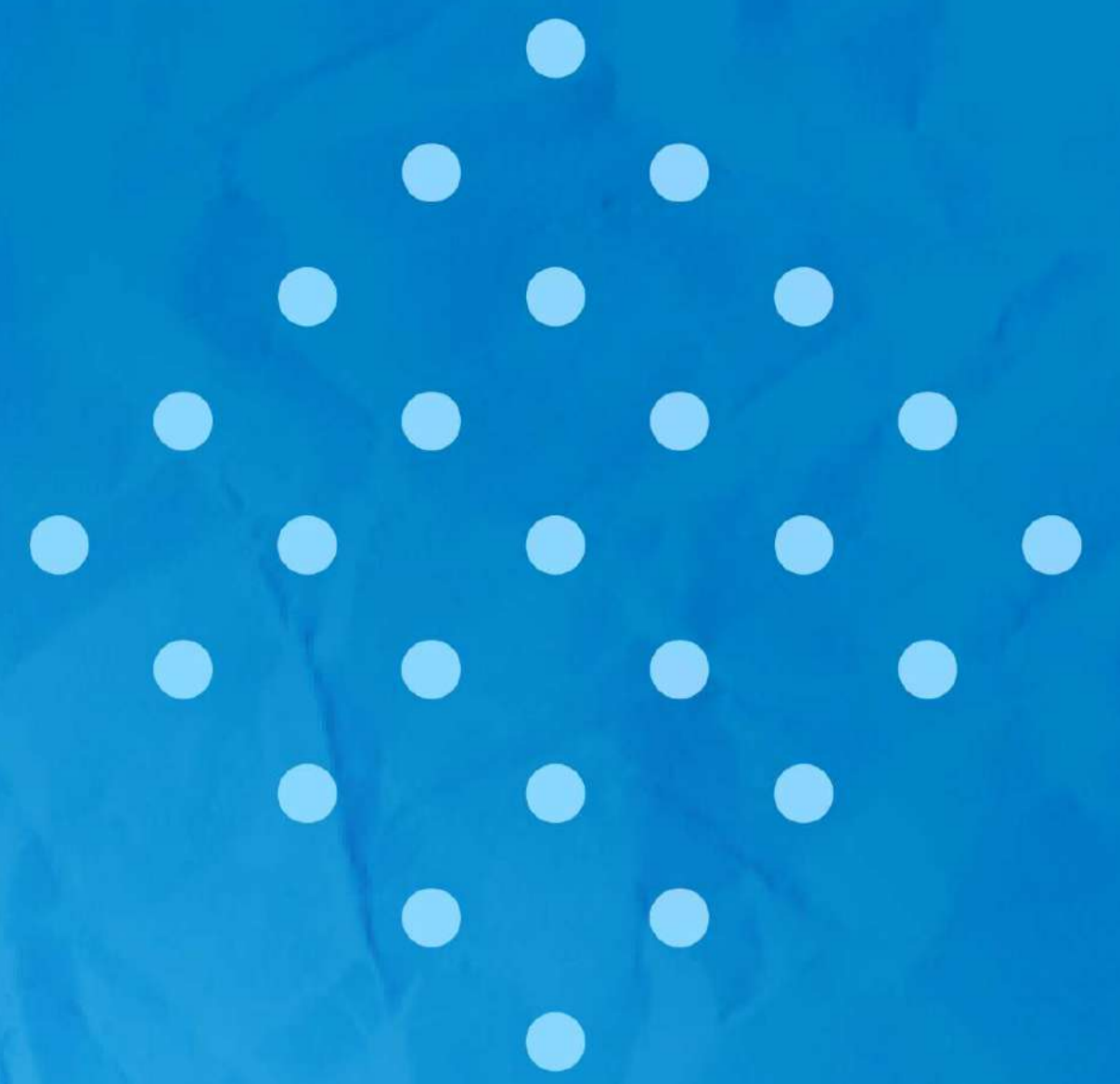
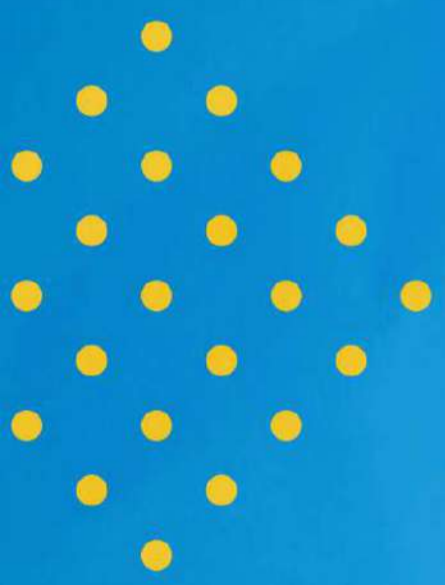
4.4. Debt transparency

The call for greater transparency, albeit of a specific kind, has become part of the mainstream. Much has been said about increasing the transparency of bilateral lending, especially in a context where China has become an important creditor to many developing countries, e.g., via infrastructure loans of the Road and Belt Initiative. However, transparency vis-a-vis private creditors is equally important, and far less talked about. Yet, increasing debt transparency and reducing information asymmetry between sovereign debtors and private creditors is equally as crucial, especially with respect to investors' holdings in the bond market. Establishing a new common sense around debt transparency multilaterally, which recognizes that transparency on the side of debtors and creditors (both private and official) is an important condition for sustainable debt management and should thus be made an advocacy priority.

4.5. Multilateral framework

As noted in the report, the IFA for debt restructuring can be best described as a non-system, which results in large ex ante and ex post inefficiencies and in 'too little', 'too late' restructurings. Given the mounting challenges for LICs and MICs alike, a reliable process for debt workouts is urgently needed. A renewed proposal for such a restructuring mechanism met overwhelming support in the UN General Assembly resolution of 2014 and kicked off an expert consultation process to work out an appropriate model. Yet, its Achilles heel, missing support from creditors and countries where international financial centers are located (a problem that had already brought previous attempts such as the IMF's 2001 Sovereign Debt Restructuring Mechanism proposal to fall), stalled this effort. Its devised goal, the establishment of a multilateral legal framework at the UN, could not be achieved, remaining, so far, an aspirational declaration of intent. Against this background, a crucial advocacy objective is to work to break multilateral deadlock and create a certain level of consensus among developing countries on the need of such a mechanism.





ANNEXES



Annex 1: Country sets data and methodology

While EMDEs were all hit by this series of crises, the level of impact on each economy varied widely. Geographical distance, economic ties to the crisis hot-spots (which during the pandemic moved around the globe unpredictably)³⁶, health systems and general resilience are diverse. Also, in terms of indebtedness, fiscal exposure, and resilience each country has a different starting point. We compare aggregated regional data points (from EMDEs in Africa, Asia, and Latin America, excluding high income countries). The country set we examine is based on the six regions from the World Bank's geographical country categorization³⁷. Yet, we focus on three regions: Asia (ASE), which is composed of 24 EAP countries and eight SAS, as well as LAC and SSA³⁸.

Region	Total countries	LICs	Lower MICs	Upper MICs
ASE	24 (27%)	1 (4%)	18 (45%)	5 (19%)
LAC	22 (24%)	-	5 (12.5%)	17 (65.5%)
SSA	44 (49%)	23 (96%)	17 (42.5%)	4 (15.5%)
Total	90 (100%)	24 (100%)	40 (100%)	26 (100%)

First, we examined general debt sustainability measured in:

- The external debt stocks to GNI (%).
- The debt service to exports (%).

Then we analyzed data points within each region to work out the structural composition of the debt stock, measured by:

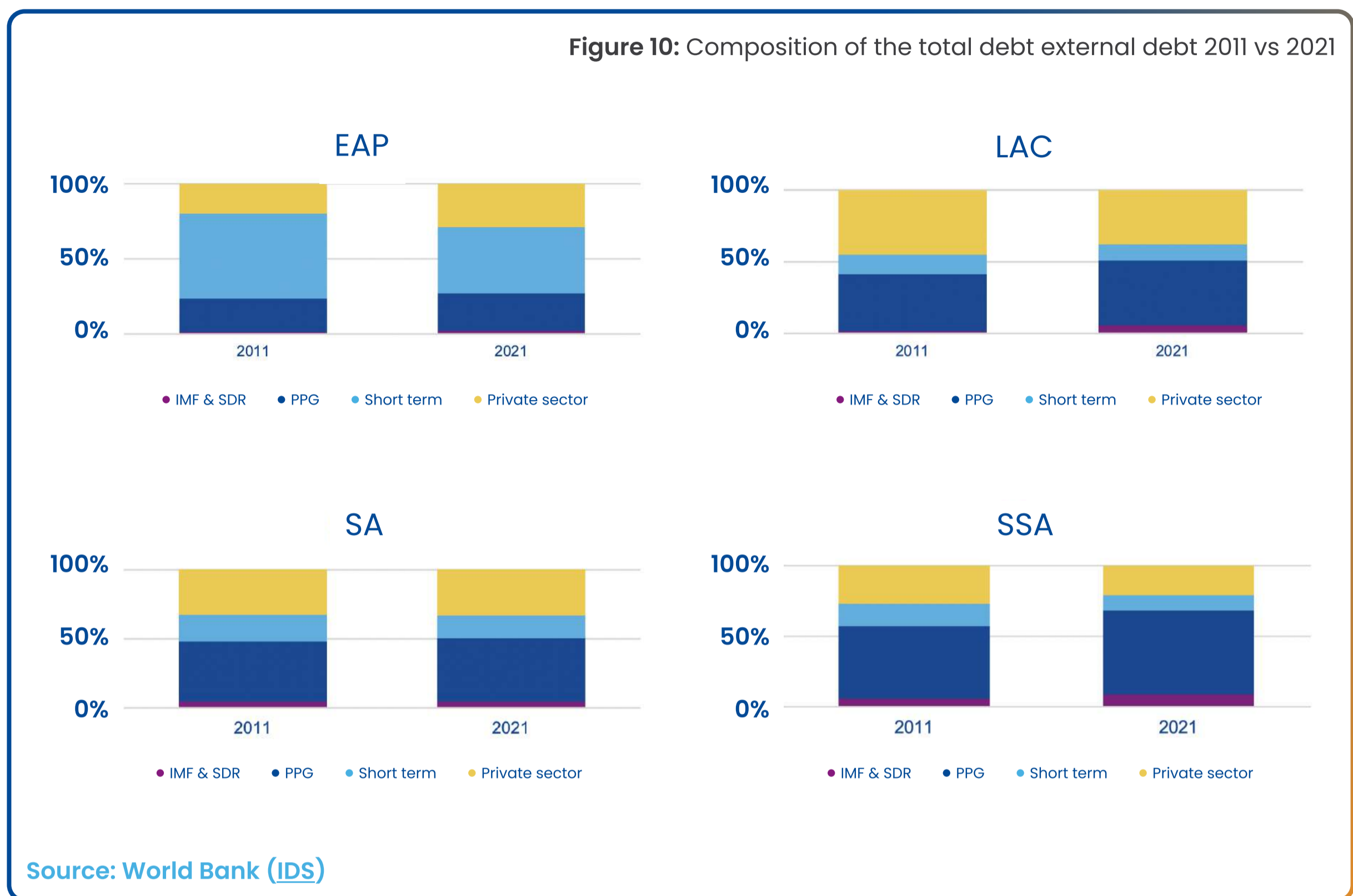
- Who issued the obligation (debtor type: public or publicly guaranteed v private).
- Who it is owed to (creditor type).

³⁶ From 2022 on, the crisis epicenter was Ukraine, whose collapsing economy could no longer sustain its important role in grain production and shipping, adversely affecting wheat and foodstuffs importers.

³⁷ East Asia and Pacific (EAP), Europe and Central Asia (ECA), LAC, MENA, South Asia (SAS) and SSA full country list.

³⁸ ASE: Afghanistan, Bangladesh, Bhutan, Cambodia, China, Fiji, India, Indonesia, Lao PDR, Maldives, Mongolia, Myanmar, Nepal, Pakistan, Papua New Guinea, Philippines, Samoa, Solomon Islands, Sri Lanka, Thailand, Timor-Leste, Tonga, Vanuatu, Vietnam. LAC: Argentina, Belize, Bolivia, Brazil, Colombia, Costa Rica, Dominica, Dominican Republic, Ecuador, El Salvador, Grenada, Guatemala, Guyana, Haiti, Honduras, Jamaica, Mexico, Nicaragua, Paraguay, Peru, St. Lucia, St. Vincent and the Grenadines. SSA: Angola, Benin, Botswana, Burkina Faso, Burundi, Cabo Verde, Cameroon, Central African Republic, Chad, Comoros, Congo, Dem. Rep., Congo, Rep., Côte d'Ivoire, Eritrea, Eswatini, Ethiopia, Gabon, The Gambia, Ghana, Guinea, Guinea-Bissau, Kenya, Lesotho, Liberia, Madagascar, Malawi, Mali, Mauritania, Mauritius, Mozambique, Niger, Nigeria, Rwanda, São Tomé and Príncipe, Senegal, Sierra Leone, Somalia, South Africa, Sudan, Tanzania, Togo, Uganda, Zambia, Zimbabwe.

Overview of debt composition in each region from 2011 to 2021



The Measurement of External Debt: Explanation of the definition

“The definition of external debt is based on the notion that if a resident has a current liability to a nonresident that requires payments of principal and/or interest in the future, this liability represents a claim on the resources of the economy of the resident, and so is external debt of that economy. Such an approach provides a comprehensive measure of external debt across the range of debt instruments regardless of how they may be structured. The focus of the definition is on gross liabilities, i.e., excluding any assets.” (See World Bank Guide 2014:5).

Interviews

The following expert interviews were conducted during the research phase of this report:

- Eurodad (27 January 2023).
- Afrodad (6 February 2023).
- APMDD (8 February 2023).

Annex 2: Regional debt tables

EAP	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Summary external debt data by debtor type												
Total External debt stocks	1,192,129	1,556,438	1,738,080	2,096,355	2,438,671	2,003,880	2,112,577	2,481,899	2,789,520	2,993,419	3,269,427	3,678,630
Use of IMF Credit and SDR allocations	18,379	18,292	18,272	18,223	17,084	16,357	15,864	16,919	16,616	16,510	18,078	75,460
Long-term external debt	557,753	655,749	793,262	860,209	1,044,857	1,042,116	1,166,962	1,276,685	1,400,413	1,617,598	1,848,401	1,978,841
Public and publicly guaranteed sector	318,001	345,820	399,955	414,151	457,482	442,369	475,714	546,023	641,132	727,414	834,654	913,874
Public sector	317,587	345,298	399,401	413,706	457,032	441,963	475,394	545,756	640,918	727,254	834,541	902,949
of which: General Government	239,873	256,511	297,664	297,553	319,440	343,430	364,815	404,024	448,879	510,197	581,189	600,024
Private sector guaranteed by public sector	414	522	554	446	450	406	320	267	213	159	113	10,925
Private sector not guaranteed	239,752	309,929	393,307	446,058	587,376	599,747	691,248	730,662	759,282	890,185	1,013,747	1,064,967
Summary external debt stock by creditor type												
Long-term External debt stocks	557,753	655,749	793,262	860,209	1,044,857	1,042,116	1,166,962	1,276,685	1,400,413	1,617,598	1,848,401	1,978,841
Public and publicly guaranteed debt from:	318,001	345,820	399,955	414,151	457,482	442,369	475,714	546,023	641,132	727,414	834,654	913,874
Official creditors	216,983	224,438	219,450	203,785	196,517	189,194	200,434	205,228	209,074	211,807	234,556	232,740
Multilateral	86,649	89,150	91,939	93,621	93,736	97,885	101,567	107,137	111,385	116,084	129,927	135,008
of which: World Bank	46,934	47,794	49,156	51,551	51,808	54,174	55,096	58,604	60,184	62,218	66,154	67,986
Bilateral	130,334	135,289	127,511	110,164	102,781	91,309	98,867	98,092	97,689	95,723	104,629	97,732
Private creditors	101,018	121,382	180,506	210,366	260,964	253,175	275,280	340,795	432,058	515,607	600,097	681,134
Bondholders	71,859	83,172	133,397	146,322	181,958	204,844	222,795	284,197	370,588	448,803	534,036	597,019
Commercial banks and others	29,159	38,210	47,109	64,045	79,007	48,331	52,484	56,598	61,470	66,804	66,062	84,114
Private nonguaranteed debt from:	239,752	309,929	393,307	446,058	587,376	599,747	691,248	730,662	759,282	890,185	1,013,747	1,064,967
Bondholders	19,915	43,717	65,941	79,334	122,066	114,554	132,043	182,692	215,612	275,605	370,965	390,686
Commercial banks and others	219,837	266,212	327,365	366,724	465,310	485,193	559,205	547,970	543,670	614,580	642,782	674,281
Use of IMF Credit and SDR allocations	18,379	18,292	18,272	18,223	17,084	16,357	15,864	16,919	16,616	16,510	18,078	75,460
Net financial inflows												
Net debt inflows												
Use of IMF Credit	-	15	-	32	-	51	-	85				370
Long-term	51,072	101,480	130,660	88,555	138,006	63,504	60,632	130,288	155,161	200,807	221,534	150,378
Official creditors	2,135	3,701	3,255	535	3,778	2,307	231	500	4,400	2,487	14,829	6,237
Multilateral	4,199	2,410	3,172	2,053	2,635	5,667	3,818	3,637	5,118	4,974	11,846	7,224
of which: World Bank	2,745	885	1,395	2,381	1,575	3,227	1,509	2,403	2,131	2,192	3,064	2,641
Bilateral	-	2,063	1,291	83	1,519	1,142	-	3,137	-	718	2,983	987
Private creditors	48,937	97,779	127,405	88,020	134,229	61,196	60,401	129,788	150,761	198,320	206,704	144,141
Bondholders	8,815	36,601	76,206	41,234	60,607	24,869	40,081	111,201	124,428	137,910	177,074	93,875
Banks and other private	40,122	61,178	51,200	46,786	73,622	36,328	20,319	18,587	26,332	60,410	29,631	50,266
Short-term	307,311	266,350	44,398	292,329	158,754	-	431,332	-	15,855	258,742	184,036	-
Net equity inflows												
Foreign direct investment	264,521	283,092	259,031	308,675	259,207	258,876	192,879	189,989	244,899	216,566	258,423	333,750
Portfolio equity	39,836	7,127	34,697	28,690	50,808	3,705	24,078	34,721	48,862	46,337	65,419	83,384
Debt ratios												
External debt stocks to exports (%)	50	55	57	64	70	60	66	69	71	77	84	75
External debt stocks to GNI (%)	16	17	17	18	20	16	16	17	17	18	19	18
Debt service to exports (%)	5	4	5	5	5	7	9	9	9	11	10	10
Short-term to external debt stocks (%)	52	57	53	58	57	47	44	48	49	45	43	44
Multilateral to external debt stocks (%)	7	6	5	4	4	5	5	4	4	4	4	4
Reserves to external debt stocks (%)	269	230	215	201	174	186	163	146	128	122	118	107
Gross national income (GNI)	7,579,539	9,247,172	10,385,764	11,422,251	12,427,255	12,923,938	13,203,947	14,482,459	16,156,054	16,734,645	16,984,823	20,130,479

SA	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Summary external debt data by debtor type												
Total External debt stocks	409.882	460.247	529.920	568.260	608.698	639.818	629.174	716.781	743.344	801.857	827.992	910.623
Use of IMF Credit and SDR allocations	20.319	20.289	18.757	15.996	14.579	15.240	15.683	16.757	16.341	17.319	19.717	41.745
Long-term external debt	322.768	352.299	405.008	443.953	490.924	521.528	506.328	573.925	596.853	648.866	676.883	717.249
Public and publicly guaranteed sector	188.895	201.508	221.037	225.503	261.901	276.059	275.487	327.548	340.399	366.033	385.330	414.501
Public sector	188.782	201.421	220.980	225.461	261.868	276.029	275.458	327.519	340.319	365.902	385.187	414.361
of which: General Government	166.527	174.759	184.172	179.127	209.688	221.692	224.235	273.302	279.323	297.161	313.376	331.758
Private sector guaranteed by public sector	114	86	57	41	33	30	29	29	81	131	144	141
Private sector not guaranteed	133.873	150.791	183.971	218.451	229.023	245.470	230.841	246.376	256.454	282.834	291.553	302.748
Summary external debt stock by creditor type												
Long-term External debt stocks	322.768	352.299	405.008	443.953	490.924	521.528	506.328	573.925	596.853	648.866	676.883	717.249
Public and publicly guaranteed debt from:	188.895	201.508	221.037	225.503	261.901	276.059	275.487	327.548	340.399	366.033	385.330	414.501
Official creditors	156.019	163.311	165.500	164.440	163.071	164.460	171.061	188.372	203.794	219.333	247.586	263.591
Multilateral	100.513	104.409	106.559	107.001	107.122	107.476	109.660	118.291	121.843	129.555	146.672	154.775
of which: World Bank	64.101	65.955	66.857	67.577	66.692	66.896	67.582	72.094	72.492	74.706	82.074	84.324
Bilateral	55.506	58.902	58.941	57.440	55.949	56.984	61.401	70.081	81.951	89.779	100.914	108.816
Private creditors	32.876	38.197	55.538	61.062	98.831	111.598	104.426	139.176	136.605	146.699	137.744	150.911
Bondholders	18.251	21.067	30.431	29.657	63.476	74.304	70.103	101.968	95.292	103.620	92.769	98.969
Commercial banks and others	14.626	17.130	25.107	31.405	35.354	37.295	34.323	37.208	41.313	43.080	44.975	51.942
Private nonguaranteed debt from:	133.873	150.791	183.971	218.451	229.023	245.470	230.841	246.376	256.454	282.834	291.553	302.748
Bondholders	13.467	11.111	8.140	8.501	6.664	8.100	10.414	15.019	14.237	19.384	26.136	29.491
Commercial banks and others	120.406	139.681	175.832	209.949	222.360	237.370	220.427	231.357	242.218	263.450	265.417	273.257
Use of IMF Credit and SDR allocations	20.319	20.289	18.757	15.996	14.579	15.240	15.683	16.757	16.341	17.319	19.717	41.745
Net financial inflows												
Net debt inflows												
Use of IMF Credit	2							0	0	1	2	-1
Long-term	28.515	26.324	38.434	47.927	60.204	35.202	- 13.134	56.147	26.690	51.340	20.743	43.701
Official creditors	7.437	5.393	6.025	5.044	7.277	5.964	8.331	10.671	17.753	16.280	21.452	20.103
Multilateral	5.812	3.826	2.693	1.225	3.915	3.791	4.115	4.401	5.281	8.146	14.011	10.506
of which: World Bank	3.263	2.019	886	726	2.318	2.402	2.255	1.492	1.724	2.552	5.020	3.988
Bilateral	1.625	1.567	3.332	3.820	3.361	2.173	4.216	6.270	12.472	8.134	7.441	9.597
Private creditors	21.078	20.931	32.409	42.883	52.927	29.238	- 21.465	45.476	8.937	35.060	- 709	23.597
Bondholders	10.139	722	5.509	- 471	32.590	12.699	- 1.673	36.424	- 7.005	13.483	- 4.164	9.618
Banks and other private	10.939	20.209	26.900	43.354	20.338	16.539	- 19.792	9.052	15.942	21.577	3.454	13.979
Short-term	12.517	20.865	18.490	2.133	- 5.207	- 118	4.016	18.793	4.014	5.480	- 4.352	20.208
Net equity inflows												
Foreign direct investment	30.930	37.785	26.145	31.097	37.445	44.687	47.975	42.395	43.184	47.974	63.493	45.266
Portfolio equity	29.840	- 4.142	23.391	20.490	13.666	2.298	2.136	6.153	- 4.894	13.686	23.853	4.358
Debt ratios												
External debt stocks to exports (%)	96	86	99	101	104	120	117	118	112	119	140	117
External debt stocks to GNI (%)	20	20	23	24	24	24	21	21	21	22	24	22
Debt service to exports (%)	7	7	7	9	18	11	16	11	12	11	16	9
Short-term to external debt stocks (%)		19	20		17		17					
Multilateral to external debt stocks (%)	25	23	20	19	18	17	17	17	16	16	18	17
Reserves to external debt stocks (%)	77	68	59	56	59	63	66	65	59	63	77	74
Gross national income (GNI)	2.048.016	2.264.660	2.285.225	2.342.863	2.566.051	2.681.114	2.963.234	3.400.882	3.503.086	3.627.664	3.454.419	4.053.639

LAC	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Summary external debt data by debtor type												
Total External debt stocks	1 008.279	1 144.392	1 291.583	1 444.072	1 590.227	1 612.583	1 654.390	1 749.245	1 863.488	1 898.965	1 894.290	1 990.527
<i>Use of IMF Credit and SDR allocations</i>	19.386	19.569	19.465	19.274	17.554	16.421	16.287	17.190	44.811	61.961	77.769	113.443
Long-term external debt	833.767	970.327	1 101.614	1 227.163	1 361.335	1 382.008	1 454.955	1 540.779	1 581.818	1 589.930	1 611.901	1 655.684
<i>Public and publicly guaranteed sector</i>	426.521	453.420	515.999	575.257	666.032	691.382	751.529	813.506	847.946	856.642	889.107	901.059
Public sector	422.350	449.278	512.278	571.906	662.586	688.635	749.418	811.554	846.421	855.167	887.738	899.005
of which: General Government	326.588	346.146	385.949	417.832	467.186	475.217	518.934	562.656	588.328	600.778	631.285	642.217
Private sector guaranteed by public sector	4.172	4.142	3.721	3.352	3.446	2.747	2.110	1.952	1.525	1.475	1.368	2.054
<i>Private sector not guaranteed</i>	407.245	516.907	585.615	651.905	695.303	690.626	703.427	727.273	733.872	733.288	722.795	754.625
Short-term external debt	155.126	154.497	170.505	197.635	211.338	214.154	183.148	191.276	236.859	247.074	204.620	221.400
Summary external debt stock by creditor type												
Long-term External debt stocks	833.767	970.327	1 101.614	1 227.163	1 361.335	1 382.008	1 454.955	1 540.779	1 581.818	1 589.930	1 611.901	1 655.684
<i>Public and publicly guaranteed debt from:</i>	426.521	453.420	515.999	575.257	666.032	691.382	751.529	813.506	847.946	856.642	889.107	901.059
Official creditors	158.466	160.552	170.408	177.701	186.206	188.665	193.470	203.068	209.009	209.078	224.818	233.522
Multilateral	121.856	121.625	128.469	132.914	138.553	145.220	150.616	153.651	162.210	168.405	183.824	194.406
of which: World Bank	48.463	45.470	49.068	52.035	53.807	55.906	57.451	56.971	58.404	60.543	67.349	71.209
Bilateral	36.610	38.927	41.940	44.787	47.653	43.444	42.854	49.417	46.799	40.672	40.994	39.116
Private creditors	268.055	292.868	345.591	397.557	479.827	502.718	558.059	610.437	638.937	647.564	664.289	667.537
Bondholders	227.279	251.037	289.749	311.612	353.905	368.591	424.030	477.634	497.521	504.056	528.892	525.263
Commercial banks and others	40.777	41.831	55.842	85.945	125.921	134.126	134.029	132.803	141.416	143.509	135.397	142.274
<i>Private nonguaranteed debt from:</i>	407.245	516.907	585.615	651.905	695.303	690.626	703.427	727.273	733.872	733.288	722.795	754.625
Bondholders	132.978	139.849	153.930	181.427	189.876	178.839	174.752	194.836	171.422	183.531	184.757	196.203
Commercial banks and others	274.267	377.058	431.685	470.478	505.427	511.787	528.675	532.437	562.450	549.757	538.038	558.422
<i>Use of IMF Credit and SDR allocations</i>	19.386	19.569	19.465	19.274	17.554	16.421	16.287	17.190	44.811	61.961	77.769	113.443
Net financial inflows												
Net debt inflows												
<i>Use of IMF Credit</i>	1.308	248	- 122	- 225	- 612	- 370	- 362	- 52	28.530	17.395	12.804	- 3.174
Long-term	107.659	125.001	139.645	152.985	155.251	76.463	104.060	98.460	101.836	14.298	58.185	63.490
Official creditors	20.212	3.155	10.460	8.755	11.787	6.238	5.439	8.442	6.473	181	13.927	10.923
Multilateral	15.365	580	6.732	4.568	6.141	7.633	5.928	2.671	8.695	6.258	14.741	11.776
of which: World Bank	8.340	2.904	3.491	3.088	2.033	2.451	1.790	961	1.755	2.196	6.515	4.288
Bilateral	4.847	2.575	3.729	4.187	5.646	- 1.395	- 489	5.772	- 2.221	- 6.077	814	- 853
Private creditors	87.447	121.846	129.185	144.230	143.464	70.225	98.621	90.018	95.363	14.117	44.258	52.567
Bondholders	59.343	71.443	76.906	69.608	61.902	29.925	55.614	68.648	45.641	19.762	41.453	19.616
Banks and other private	28.104	50.403	52.279	74.622	81.561	40.299	43.007	21.370	49.721	- 5.646	2.804	32.952
Short-term	52.618	- 1.303	15.840	26.870	14.732	- 2.673	- 30.733	11.084	45.421	10.263	- 42.777	16.822
Net equity inflows												
Foreign direct investment	119.985	142.676	135.157	119.802	106.186	104.826	103.585	129.509	119.942	127.310	73.862	108.058
Portfolio equity	39.556	2.830	14.617	11.546	18.456	14.302	20.935	19.646	- 2.150	- 3.150	5.886	791
Debt ratios												
External debt stocks to exports (%)	1.198	1.116	1.251	1.383	1.535	1.745	1.788	1.678	1.659	1.668	1.931	1.601
External debt stocks to GNI (%)	23	23	26	28	31	37	39	37	41	42	50	46
Debt service to exports (%)	14	14	17	17	17	22	29	25	23	28	30	26
Short-term to external debt stocks (%)												
Multilateral to external debt stocks (%)	12	11	10	9	9	9	9	9	9	9	10	10
Reserves to external debt stocks (%)	564	577	554	499	469	442	445	438	416	399	415	364
Gross national income (GNI)	4.321.594	5.060.501	5.031.365	5.179.507	5.197.011	4.402.213	4.265.781	4.762.466	4.588.172	4.525.094	3.777.718	4.343.689

SSA	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Summary external debt data by debtor type												
Total External debt stocks	321.559	356.258	401.362	441.707	482.226	489.843	536.929	621.669	664.713	712.375	752.191	789.795
Use of IMF Credit and SDR allocations	19.482	20.743	21.644	21.934	20.380	19.397	18.863	20.585	21.617	22.947	41.358	68.623
Long-term external debt	243.117	278.999	310.939	346.248	383.991	397.769	447.224	523.831	557.063	602.490	627.477	636.347
Public and publicly guaranteed sector	161.307	182.709	209.237	236.154	264.783	272.669	308.083	363.820	391.816	427.342	455.608	470.542
Public sector	161.297	182.698	209.227	236.145	264.771	272.657	308.072	363.809	391.806	427.332	455.599	470.529
of which: General Government	142.258	161.591	186.403	205.762	227.135	229.624	259.946	313.132	334.027	371.074	399.816	419.633
Private sector guaranteed by public sector	-	-	-	-	-	-	-	-	-	-	-	-
Private sector not guaranteed	81.809	96.290	101.703	110.094	119.208	125.100	139.141	160.011	165.247	175.148	171.869	165.805
Short-term external debt	58.960	56.516	68.779	73.525	77.855	72.677	70.842	77.253	86.033	86.939	83.357	84.825
Summary external debt stock by creditor type												
Long-term External debt stocks	243.117	278.999	310.939	346.248	383.991	397.769	447.224	523.831	557.063	602.490	627.477	636.347
Public and publicly guaranteed debt from:	161.307	182.709	209.237	236.154	264.783	272.669	308.083	363.820	391.816	427.342	455.608	470.542
Official creditors	104.793	112.636	117.207	131.976	144.203	154.310	165.525	191.749	202.887	220.007	245.754	254.412
Multilateral	58.860	63.164	66.801	74.367	78.674	82.200	88.201	105.361	111.307	124.780	143.749	150.066
of which: World Bank	34.107	36.334	37.675	42.682	45.615	48.325	52.039	61.269	65.346	74.198	86.078	90.541
Bilateral	45.933	49.472	50.406	57.609	65.529	72.110	77.324	86.388	91.580	95.227	102.005	104.346
Private creditors	56.514	70.073	92.030	104.178	120.580	118.359	142.558	172.071	188.929	207.335	209.854	216.130
Bondholders	32.208	39.606	57.420	61.280	70.863	66.375	82.751	106.418	116.175	137.004	137.576	144.716
Commercial banks and others	24.306	30.467	34.610	42.898	49.716	51.983	59.807	65.653	72.754	70.330	72.278	71.414
Private nonguaranteed debt from:	81.809	96.290	101.703	110.094	119.208	125.100	139.141	160.011	165.247	175.148	171.869	165.805
Bondholders	8.786	12.777	13.592	10.997	10.842	9.684	9.988	11.257	11.100	11.826	9.169	10.635
Commercial banks and others	73.023	83.513	88.111	99.097	108.366	115.416	129.153	148.754	154.147	163.322	162.700	155.171
Use of IMF Credit and SDR allocations	19.482	20.743	21.644	21.934	20.380	19.397	18.863	20.585	21.617	22.947	41.358	68.623
Net financial inflows												
Net debt inflows												
Use of IMF Credit	1.182	1.357	875	243	267	97	45	586	1.541	1.453	16.880	5.565
Long-term	28.265	44.328	40.480	47.457	50.904	27.002	47.792	59.408	39.257	40.813	20.428	18.066
Official creditors	9.594	10.743	12.924	15.306	18.637	17.363	14.335	19.480	15.689	17.994	17.268	13.768
Multilateral	6.322	5.832	6.508	7.765	8.446	8.518	7.847	12.145	9.515	13.952	13.675	11.057
of which: World Bank	4.002	3.229	3.858	5.036	5.648	5.690	5.030	6.108	5.956	9.078	8.623	7.393
Bilateral	3.272	4.911	6.416	7.541	10.191	8.845	6.488	7.335	6.174	4.043	3.593	2.711
Private creditors	18.671	33.586	27.556	32.151	32.268	9.640	33.457	39.928	23.568	22.819	3.160	4.298
Bondholders	6.473	17.512	17.374	9.542	13.937	3.591	11.261	19.115	11.857	19.466	2.814	9.517
Banks and other private	12.198	16.073	10.182	22.608	18.331	13.230	22.196	20.814	11.712	3.353	5.973	5.219
Short-term	7.114	151	11.838	4.396	4.823	5.682	2.044	5.607	5.878	503	3.162	4.558
Net equity inflows												
Foreign direct investment	23.021	37.959	29.248	20.623	26.188	23.188	19.601	18.593	16.408	17.613	19.516	63.702
Portfolio equity	15.942	8.757	17.869	13.965	10.369	9.585	1.823	12.061	3.227	5.421	2.731	26.738
Debt ratios												
External debt stocks to exports (%)	79	73	84	91	104	139	162	160	153	165	212	179
External debt stocks to GNI (%)	24	24	25	26	27	31	36	38	40	42	46	43
Debt service to exports (%)	5	4	6	7	9	16	14	13	17	17	20	19
Short-term to external debt stocks (%)												
Multilateral to external debt stocks (%)	18	18	17	17	16	17	16	17	17	18	19	19
Reserves to external debt stocks (%)	48	48	47	44	37	33						
Gross national income (GNI)	1.341.576	1.507.937	1.577.432	1.668.223	1.760.226	1.599.766	1.509.692	1.624.471	1.644.228	1.709.819	1.635.264	1.832.291

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